

**CITY OF MARSHALL  
CALHOUN COUNTY, MICHIGAN**

**REPORT ON FINANCIAL STATEMENTS  
(with required and additional  
supplementary information)**

**YEAR ENDED JUNE 30, 2024**

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## INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and  
Members of the City Council  
City of Marshall, Michigan

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Marshall, Michigan (the City) as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, and historical pension and other post-employment benefits supplementary information, as identified in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and transit schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements and transit schedules are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The Nonurban Regular Service Nonfinancial Report, as identified in the table of contents, has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 13, 2024, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Manes Costerian PC*

November 13, 2024

## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Marshall, Michigan (the "City" or "government"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2024. We encourage readers to consider the information presented here in conjunction with the basic financial statements.

### Financial Highlights

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$49.1 million (*net position*).
- The City had total revenue of \$42.618 million and total expenses of \$34.59 million resulting in an increase in total net position by \$8.02 million.
- As of the close of the 2024 fiscal year, the City's *governmental funds* reported combined ending fund balances of \$8.83 million, an increase of \$328 thousand in comparison of the prior year. Approximately 26% of the combined fund balances, or \$2.25 million was available for spending at the government's discretion (*"unassigned fund balance"*).
- The General Fund fund balance was \$3.91 million, or 43% of the total General Fund budgetary revenues and other financing sources. Of the total \$3.91 million fund balance, \$1.47 million was nonspendable, leaving \$2.44 million, or 27% of budgetary revenues and other financing sources. The unassigned fund balance for the General Fund was \$2.25 million, or 25% of total General Fund revenues and other financing sources.

### Overview and Analysis of the Financial Statements

This discussion and analysis are intended to serve as an introduction to the City of Marshall's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

### Government-wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector business.

The *statement of net position* presents information on all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference between these items reported as *net position*. Over time, increases and decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation and sick leave).

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include general government, public safety, public works, community development, and recreation and culture. The business-type activities of the City include electric, wastewater, water, public transit, public housing, fiber to the premise, and solid waste disposal.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also legally separate entities for which the City is financially accountable. Financial information for these *component units* are reported separately from the financial information presented for the primary government itself. The Building Authority, although also legally separate, functions for all practical purposes as a department of the City, and therefore has been included as an integral part of the primary government.

### Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### **Governmental Funds**

*Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the City's General Fund and Municipal Streets Fund, which are considered to be major funds of the City. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City adopts an annual appropriated budget for its general and special revenue funds. Budgetary comparison statements have been provided herein for the General Fund and major special revenue fund to demonstrate compliance with those budgets.



## MANAGEMENT'S DISCUSSION AND ANALYSIS

### ***Proprietary Funds***

The City maintains two different types of proprietary funds, *enterprise funds* and *internal service funds*. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City uses enterprise funds to account for the electric, wastewater, water, Dial-A-Ride, public housing (Marshall House), solid waste disposal, and fiber to the premise funds. *Internal service funds* are an accounting device used to accumulate and allocate cost internally among the City's various functions. The City uses an internal service funds to account for its motor pool, employee safety services, and data processing/computer technology. These services predominantly benefit governmental rather than business-type functions, therefore, they have been allocated to *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the electric, wastewater, water, and FiberNet, which are considered to be major funds of the City. The nonmajor enterprise funds and internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements.

The basic proprietary fund financial statements include the *statement of cash flows*. The *statement of cash flows* allows financial statement users to assess the proprietary funds' adequacy or ability to generate sufficient cash flows to meet its obligations in a timely manner. The statement is classified into four categories: 1) cash flows from operating activities, 2) cash flows from non-capital financing activities, 3) cash flows from capital and related financing activities, and 4) cash flows from investing activities.

### ***Fiduciary Funds***

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information*. This is limited to schedules concerning the City's progress in funding its obligation to provide pension and other post-employment benefits to its employees.

The combining statements referred to earlier in connection with nonmajor governmental funds and nonmajor enterprise funds, as well as Dial-A-Ride transit schedules, are presented immediately following the required supplementary information.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

### Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the City of Marshall, assets exceeded liabilities by \$49,103,755 at the close of the most recent fiscal year. The following chart illustrates the composition of net position:

	Governmental Activities		Business-type Activities		Total	
	2023	2024	2023	2024	2023	2024
<b>ASSETS</b>						
Current and other assets	\$ 10,595,255	\$ 11,329,269	\$ 17,086,931	\$ 19,178,637	\$ 27,682,186	\$ 30,507,906
Capital assets, net	31,875,372	33,599,245	30,236,739	32,002,812	62,112,111	65,602,057
<b>TOTAL ASSETS</b>	<b>42,470,627</b>	<b>44,928,514</b>	<b>47,323,670</b>	<b>51,181,449</b>	<b>89,794,297</b>	<b>96,109,963</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	<b>213,463</b>	<b>1,412,656</b>	<b>1,392,120</b>	<b>978,566</b>	<b>1,605,583</b>	<b>2,391,222</b>
<b>LIABILITIES</b>						
Current liabilities	2,141,962	2,269,815	3,186,043	3,540,752	5,328,005	5,810,567
Noncurrent liabilities	22,762,661	20,476,211	24,024,600	22,755,861	46,787,261	43,232,072
<b>TOTAL LIABILITIES</b>	<b>24,904,623</b>	<b>22,746,026</b>	<b>27,210,643</b>	<b>26,296,613</b>	<b>52,115,266</b>	<b>49,042,639</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<b>114,521</b>	<b>354,791</b>	<b>-</b>	<b>-</b>	<b>114,521</b>	<b>354,791</b>
<b>NET POSITION</b>						
Investment in capital assets	24,444,135	25,401,244	15,645,937	18,291,453	40,090,072	43,692,697
Restricted	4,683,257	4,296,374	972,012	988,578	5,655,269	5,284,952
Unrestricted	(9,552,446)	(6,457,265)	4,887,198	6,583,371	(4,665,248)	126,106
<b>TOTAL NET POSITION</b>	<b>\$ 19,574,946</b>	<b>\$ 23,240,353</b>	<b>\$ 21,505,147</b>	<b>\$ 25,863,402</b>	<b>\$ 41,080,093</b>	<b>\$ 49,103,755</b>

A significant portion of the City's net position, \$43,692,697, reflects its investment in capital assets (e.g., land, land improvements, buildings, equipment, and infrastructure), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net position, \$5,284,952, represents resources that are subject to external restrictions on how they may be used. Restricted net position includes amounts set aside for endowments, debt service, debt-financed projects, and externally mandated commitments. The remaining balance of *unrestricted net position*, the amount that may be used to meet the government's ongoing obligations to citizens and creditors, is \$126,106, representing the amount of resources that the City could utilize to promptly satisfy all accrued future liabilities.

Generally accepted accounting principles (GAAP) require that the City show our liability for pension benefits promised in the future as a liability on our entity-wide financial statements. An actuarial valuation as of December 31, 2023, provided a total pension liability of \$42,347,724. The City had plan fiduciary net position of \$24,111,408 as of plan year-end, with a net pension liability of \$18,236,316. The net pension liability was allocated to the Governmental Activities and Business-type Activities.

GAAP also require that the City show our liability for retiree health care and death benefits or other post-employment benefits (OPEB) promised in the future as a liability on our entity-wide financial statements. An actuarial valuation as of June 30, 2024 provided a total OPEB liability of \$5,626,407. The City's plan fiduciary net position was \$2,361,359. The resulting net OPEB liability of \$3,265,048 was allocated to the Governmental Activities and Business-type Activities.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

The government's total net position increased by \$8.02 million or 19.53%. This net increase was a combination of a \$3.67 million increase in governmental activities net position and a \$4.36 million increase in business-type activities net position.

### City of Marshall's Changes in Net Position For the Year Ended June 30, 2023 and June 30, 2024

	Governmental Activities		Business-type Activities		Total	
	2023	2024	2023	2024	2023	2024
<b>REVENUES</b>						
Program revenue						
Charges for services	\$ 1,802,749	\$ 3,104,319	\$ 25,328,307	\$ 24,397,696	\$ 27,131,056	\$ 27,502,015
Operating grants and contributions	3,722,130	4,229,039	947,312	933,417	4,669,442	5,162,456
Capital grants and contributions	118,439	697,192	-	277,123	118,439	974,315
General revenue						
Property taxes	4,926,077	5,307,670	209,600	241,057	5,135,677	5,548,727
State shared revenues - unrestricted	879,307	871,264	-	-	879,307	871,264
Investment earnings	313,641	508,006	244,074	419,417	557,715	927,423
Gain on disposal of capital assets	28,674	43,647	-	-	28,674	43,647
Other	800,753	1,173,419	273,332	415,355	1,074,085	1,588,774
<b>TOTAL REVENUES</b>	<b>12,591,770</b>	<b>15,934,556</b>	<b>27,002,625</b>	<b>26,684,065</b>	<b>39,594,395</b>	<b>42,618,621</b>
<b>EXPENSES</b>						
General government	2,906,019	2,658,399	-	-	2,906,019	2,658,399
Public safety	5,126,545	5,664,394	-	-	5,126,545	5,664,394
Public works	2,717,863	2,754,017	-	-	2,717,863	2,754,017
Community development	1,810,453	468,410	-	-	1,810,453	468,410
Recreation and culture	453,824	510,964	-	-	453,824	510,964
Interest on long-term debt	237,262	212,965	-	-	237,262	212,965
Electric	-	-	15,163,352	15,279,304	15,163,352	15,279,304
Wastewater	-	-	1,842,746	1,806,452	1,842,746	1,806,452
Water	-	-	2,034,864	2,304,539	2,034,864	2,304,539
DART	-	-	424,464	459,687	424,464	459,687
Marshall house	-	-	805,670	954,453	805,670	954,453
Solid waste	-	-	420,951	377,469	420,951	377,469
FiberNet	-	-	964,307	1,143,906	964,307	1,143,906
<b>TOTAL EXPENSES</b>	<b>13,251,966</b>	<b>12,269,149</b>	<b>21,656,354</b>	<b>22,325,810</b>	<b>34,908,320</b>	<b>34,594,959</b>
Change in net position before transfers	(660,196)	3,665,407	5,346,271	4,358,255	4,686,075	8,023,662
Transfers (out) in	6,429	-	(6,429)	-	-	-
Change in net position	(653,767)	3,665,407	5,339,842	4,358,255	4,686,075	8,023,662
Net position - beginning of year	20,228,713	19,574,946	16,165,305	21,505,147	36,394,018	41,080,093
Net position - end of year	<u>\$ 19,574,946</u>	<u>\$ 23,240,353</u>	<u>\$ 21,505,147</u>	<u>\$ 25,863,402</u>	<u>\$ 41,080,093</u>	<u>\$ 49,103,755</u>

### Governmental Activities

Governmental activities increased the City's net position \$3.67 million in 2024 as compared to a net decrease of \$0.65 million in 2023. Governmental revenues increased by \$3.34 million or 26.5% due primarily to other revenue related to reimbursements received related to the Blue Oval battery plant. There was a decrease of total governmental expenses as compared to 2023 of 7.41%, due primarily to community development projects.

### Business-type Activities

Business-type activities increased the City's net position by \$4.36 million as compared to a prior year increase of \$5.34 million. The net decrease is primarily related to overall increases in expenses due to higher inflation and higher operating costs.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### ***Governmental Funds***

The focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available at the end of the fiscal year.

As of the close of the current fiscal year, the City's *governmental funds* reported combined ending fund balances of \$8,825,605, an increase of \$328,279 in comparison of the prior year. This is primarily due to decreases in expenditures for public safety. Approximately 26% of the combined fund balances, or \$2,251,987 was available for spending at the government's discretion ("*unassigned fund balance*").

The remainder of fund balance is *nonspendable, restricted, committed, or assigned* to indicate that it is not available for new spending because it has already been committed 1) for encumbrances, inventories, and prepaid expenditures, 2) for advances to other funds and component units, 3) to generate income to pay for the municipal cemetery and future recreation programs, and 4) designated for use for next year's expenditures.

#### **General Fund**

The General Fund fund balance was \$3,908,533, or 43% of the total General Fund revenues. Of the total, \$3.91 million fund balance, \$1.66 million was nonspendable or committed, leaving \$2.25 million of unassigned fund balance, or 25% of revenues.

During the year the City amended the General Fund's budgeted revenues and other financing sources to reflect an increase of \$374,959, primarily related to intergovernmental revenues and other revenues. Actual revenues and other financing sources were \$493,318 more than the amended budget. The City also amended the General Fund's budgeted expenditures and other financing uses to reflect an increase of \$885,612, primarily related to general government and public safety. The savings in General Fund operating expenditures of \$233k was due primarily to tightened budgetary control. Revenues exceeded expenditures by \$733,398. The General Fund fund balance increased by a total of \$289k, which is \$728k higher than the amended budget.

#### **Municipal Streets Fund**

The Municipal Streets Fund ended the year with a fund balance \$181,201, a decrease of \$1,439,164 due to planned improvements. The fund balance of the Municipal Streets Fund is restricted for streets.

#### ***Proprietary Funds***

The City's proprietary funds provide the same type of information found in the government wide financial statements, but in more detail.

#### **Electric Fund**

The Electric Fund had an unrestricted net position of \$4,633,742 with a total net position of \$12,045,003. The fund had an increase in net position of \$3,038,147.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

### Wastewater Fund

The Wastewater Fund had an unrestricted net position of \$1,172,363 with a total net position of \$4,264,714. The fund had an increase in net position of \$401,248.

### Water Fund

The Water Fund had an unrestricted net position of \$932,670 with a total net position of \$5,553,613. The fund had a decrease in net position of \$48,592.

### FiberNet Fund

The FiberNet fund had a deficit unrestricted net position of \$(2,865,626) with a total deficit net position of \$(109,755). The fund had an increase in net position of \$278,622.

### Capital Asset and Debt Administration

#### Capital Assets

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2024, totaled \$65.60 million (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings and improvements, vehicles, machinery and equipment, and infrastructure. Construction in progress includes capital outlay expenditures for projects that are not completed at June 30, 2024 and the asset has not yet been placed into service.

	Governmental Activities		Business-type Activities		Total	
	2023	2024	2023	2024	2023	2024
Land	\$ 1,759,160	\$ 1,759,160	\$ 377,033	\$ 377,033	\$ 2,136,193	\$ 2,136,193
Building and improvements	14,808,144	14,252,663	1,455,637	1,314,019	16,263,781	15,566,682
Land improvements	148,058	132,706	487,256	457,362	635,314	590,068
Machinery and equipment	946,045	952,827	3,697,604	3,613,615	4,643,649	4,566,442
Vehicles	2,150,847	2,244,404	135,868	555,999	2,286,715	2,800,403
Infrastructure	10,665,745	11,683,642	22,933,476	23,061,746	33,599,221	34,745,388
Construction in progress	1,397,373	2,573,843	1,149,865	2,623,038	2,547,238	5,196,881
Total	<u>\$ 31,875,372</u>	<u>\$ 33,599,245</u>	<u>\$ 30,236,739</u>	<u>\$ 32,002,812</u>	<u>\$ 62,112,111</u>	<u>\$ 65,602,057</u>

Additional information on the City's capital assets can be found in note 6 of this report.

## MANAGEMENT'S DISCUSSION AND ANALYSIS

### ***Long-term Debt***

At the end of the current fiscal year, the City had total bonded debt outstanding of \$21,390,000.

The City's balance of long-term obligations decreased by \$1.66 million during the current fiscal year. The City made scheduled bond principal payments totaling \$1.57 million.

	Governmental Activities		Business-type Activities		Total	
	2023	2024	2023	2024	2023	2024
General obligation bonds	\$ 8,640,000	\$ 7,935,000	\$ 8,220,000	\$ 7,550,000	\$ 16,860,000	\$ 15,485,000
Revenue Bonds	-	-	6,100,000	5,905,000	6,100,000	5,905,000
Total bonded debt	<u>\$ 8,640,000</u>	<u>\$ 7,935,000</u>	<u>\$ 14,320,000</u>	<u>\$ 13,455,000</u>	<u>\$ 22,960,000</u>	<u>\$ 21,390,000</u>

The following table depicts the City's credit rating for the various outstanding debt by Standard & Poor's:

	Standard & Poor's
General obligation limited tax bonds	AA-
General obligation unlimited tax bonds	AA-
Revenue bonds	AA

State statutes limit the amount of general obligation debt a governmental entity may issue up to 10 percent of its total state equalized valuation. The current debt limitation for the City is \$34,802,694 which is greater than the amount of issued general obligation debt as of year-end.

Additional information on the City's long-term debt can be found in Note 7.

### **Economic Factors and Next Year's Budgets and Rates**

In FY2025, the City plans to use current revenues to provide essential services and to maintain the City's financial reserves at levels in line with financial policies. The City had professional rate studies completed for all of its utilities in FY24. Starting with FY2025, as part of the budgeting process, those studies will guide multi-year rate setting practices to assure prices remain competitive while continuing to cover the costs associated with maintaining sustainable operations..

### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, 323 West Michigan Avenue, Marshall, Michigan 49068-1578.

## **BASIC FINANCIAL STATEMENTS**

**CITY OF MARSHALL**  
**STATEMENT OF NET POSITION**  
**JUNE 30, 2024**

	Primary Government			
	Governmental	Business-type	Total	Component
	Activities	Activities		Units
<b>ASSETS</b>				
Current assets				
Cash and investments	\$ 7,703,109	\$ 12,805,578	\$ 20,508,687	\$ 1,295,089
Receivables				
Accounts, net	910,471	1,230,932	2,141,403	10,392
Interest	155,552	90,442	245,994	145,000
Leases	354,791	-	354,791	-
Special assessments	-	26,893	26,893	-
Due from other governmental units	647,915	15,332	663,247	109,000
Inventories	61,097	1,211,800	1,272,897	-
Prepays	111,934	26,016	137,950	500
Total current assets	9,944,869	15,406,993	25,351,862	1,559,981
Noncurrent assets				
Cash - restricted	-	988,578	988,578	-
Internal balances	1,000,000	(1,000,000)	-	-
Advances to primary government	-	-	-	1,000,000
Advances to component unit	384,400	-	384,400	-
Investment in MSCPA	-	3,783,066	3,783,066	-
Capital assets not being depreciated/amortized	4,333,003	3,000,071	7,333,074	498,911
Capital assets, net of accumulated depreciation/amortization	29,266,242	29,002,741	58,268,983	7,966,609
Total noncurrent assets	34,983,645	35,774,456	70,758,101	9,465,520
TOTAL ASSETS	44,928,514	51,181,449	96,109,963	11,025,501
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred charges on refunding	-	16,639	16,639	-
Deferred outflows of resources related to pensions	1,411,463	961,115	2,372,578	-
Deferred outflows of resources related to OPEB	1,193	812	2,005	-
TOTAL DEFERRED OUTFLOWS OF RESOURCES	1,412,656	978,566	2,391,222	-

See accompanying notes to financial statements.



**CITY OF MARSHALL**  
**STATEMENT OF NET POSITION (continued)**  
**JUNE 30, 2024**

	Primary Government			Component
	Governmental	Business-type	Total	Units
	Activities	Activities		
<b>LIABILITIES</b>				
Current liabilities				
Accounts payable	\$ 664,429	\$ 1,942,115	\$ 2,606,544	\$ 52,600
Accrued liabilities	256,643	132,785	389,428	1,547
Due to other governmental units	109,000	-	109,000	-
Accrued interest payable	52,689	493,448	546,137	75,305
Unearned revenue	273,880	25,817	299,697	-
Current portion of compensated absences	99,939	66,179	166,118	-
Current portion of long-term debt	813,235	880,408	1,693,643	366,563
Total current liabilities	2,269,815	3,540,752	5,810,567	496,015
Noncurrent liabilities				
Advances from component unit	-	1,000,000	1,000,000	-
Advances from primary government	-	-	-	384,400
Noncurrent portion of compensated absences	299,816	198,536	498,352	-
Noncurrent portion of long-term debt	7,384,766	12,847,590	20,232,356	6,511,442
Net other post-employment benefits liability	1,942,704	1,322,344	3,265,048	-
Net pension liability	10,848,925	7,387,391	18,236,316	-
Total noncurrent liabilities	20,476,211	22,755,861	43,232,072	6,895,842
<b>TOTAL LIABILITIES</b>	<b>22,746,026</b>	<b>26,296,613</b>	<b>49,042,639</b>	<b>7,391,857</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred inflows of resources related to leases	354,791	-	354,791	-
<b>NET POSITION</b>				
Net investment in capital assets	25,401,244	18,291,453	43,692,697	1,587,515
Restricted				
Nonexpendable	321,851	-	321,851	-
Expendable, restricted for:				
Debt service	225,895	988,578	1,214,473	-
Streets	2,381,830	-	2,381,830	-
Regional Law Enforcement Center	610,003	-	610,003	-
Drug law enforcement	1,950	-	1,950	-
Capital projects	50	-	50	-
Leaf, brush, and trash removal	48,451	-	48,451	-
ARPA	33,508	-	33,508	-
Building inspection	170,525	-	170,525	-
RAP Grant	160,643	-	160,643	-
Cemetery perpetual care	341,668	-	341,668	-
Unrestricted	(6,457,265)	6,583,371	126,106	2,046,129
<b>TOTAL NET POSITION</b>	<b>\$ 23,240,353</b>	<b>\$ 25,863,402</b>	<b>\$ 49,103,755</b>	<b>\$ 3,633,644</b>

See accompanying notes to financial statements.

**CITY OF MARSHALL  
STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2024**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position			
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government			Component Units
					Governmental Activities	Business-type Activities	Total	
Primary government								
Governmental activities								
General government	\$ 2,658,399	\$ 172,571	\$ 2,218,621	\$ 149,258	\$ (117,949)	\$ -	\$ (117,949)	\$ -
Public safety	5,664,394	1,956,128	235,924	12,085	(3,460,257)	-	(3,460,257)	-
Public works	2,754,017	730,695	1,443,457	60,288	(519,577)	-	(519,577)	-
Community development	468,410	16,904	254,258	-	(197,248)	-	(197,248)	-
Recreation and culture	510,964	228,021	44,639	475,561	237,257	-	237,257	-
Interest on long-term debt	212,965	-	32,140	-	(180,825)	-	(180,825)	-
Total governmental activities	12,269,149	3,104,319	4,229,039	697,192	(4,238,599)	-	(4,238,599)	-
Business-type activities								
Electric	15,279,304	17,828,377	-	-	-	2,549,073	2,549,073	-
Wastewater	1,806,452	2,093,162	-	-	-	286,710	286,710	-
Water	2,304,539	2,138,849	-	-	-	(165,690)	(165,690)	-
FiberNet	1,143,906	1,398,290	-	-	-	254,384	254,384	-
Marshall House	954,453	487,836	621,627	-	-	155,010	155,010	-
DART	459,687	21,627	311,790	277,123	-	150,853	150,853	-
Solid waste	377,469	429,555	-	-	-	52,086	52,086	-
Total business-type activities	22,325,810	24,397,696	933,417	277,123	-	3,282,426	3,282,426	-
Total primary government	\$ 34,594,959	\$ 27,502,015	\$ 5,162,456	\$ 974,315	(4,238,599)	3,282,426	(956,173)	-
Component units								
Local Development Finance Authority	\$ 951,492	\$ -	\$ 186,505	\$ 188,213	-	-	-	(576,774)
Downtown Development Authority	646,535	-	116,574	-	-	-	-	(529,961)
Northeast Neighborhood Improvement Authority	73,819	-	-	-	-	-	-	(73,819)
South Neighborhood Improvement Authority	65,760	-	-	-	-	-	-	(65,760)
Total component units	\$ 1,737,606	\$ -	\$ 303,079	\$ 188,213	-	-	-	(1,246,314)
General revenues								
Property taxes					5,307,670	241,057	5,548,727	1,048,778
Unrestricted state shared revenues					871,264	-	871,264	-
Investment earnings					508,006	419,417	927,423	52,410
Gain on disposal of capital assets					43,647	205,050	248,697	-
Miscellaneous					1,173,419	210,305	1,383,724	16,986
Total general revenues					7,904,006	1,075,829	8,979,835	1,118,174
Change in net position					3,665,407	4,358,255	8,023,662	(128,140)
Net position, beginning of the year					19,574,946	21,505,147	41,080,093	3,761,784
Net position, end of the year					\$ 23,240,353	\$ 25,863,402	\$ 49,103,755	\$ 3,633,644

See accompanying notes to financial statements.

**CITY OF MARSHALL  
GOVERNMENTAL FUNDS  
BALANCE SHEET  
JUNE 30, 2024**

	General	Municipal Streets	Nonmajor Governmental Funds	Total
<b>ASSETS</b>				
Cash and investments	\$ 2,270,328	\$ 189,221	\$ 4,423,691	\$ 6,883,240
Receivables				
Accounts, net	386,389	316	523,282	909,987
Interest	155,552	-	-	155,552
Leases	354,791	-	-	354,791
Due from other funds	85,096	-	-	85,096
Due from other governmental units	-	-	647,915	647,915
Advances to other funds	1,000,000	-	-	1,000,000
Advances to component unit	384,400	-	-	384,400
Inventories	25,038	-	36,058	61,096
Prepays	63,108	-	566	63,674
<b>TOTAL ASSETS</b>	<b>\$ 4,724,702</b>	<b>\$ 189,537</b>	<b>\$ 5,631,512</b>	<b>\$ 10,545,751</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>				
<b>LIABILITIES</b>				
Accounts payable	\$ 166,979	\$ 8,336	\$ 470,401	\$ 645,716
Accrued liabilities	232,730	-	18,933	251,663
Due to other funds	-	-	85,096	85,096
Due to other governmental units	-	-	109,000	109,000
Unearned revenue	61,669	-	212,211	273,880
<b>TOTAL LIABILITIES</b>	<b>461,378</b>	<b>8,336</b>	<b>895,641</b>	<b>1,365,355</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Unavailable revenue - leases	354,791	-	-	354,791
<b>FUND BALANCES</b>				
Nonspendable	1,472,546	-	358,475	1,831,021
Restricted	-	181,201	3,809,399	3,990,600
Committed	184,000	-	567,997	751,997
Unassigned	2,251,987	-	-	2,251,987
<b>TOTAL FUND BALANCES</b>	<b>3,908,533</b>	<b>181,201</b>	<b>4,735,871</b>	<b>8,825,605</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 4,724,702</b>	<b>\$ 189,537</b>	<b>\$ 5,631,512</b>	<b>\$ 10,545,751</b>

See accompanying notes to financial statements.

**CITY OF MARSHALL**  
**RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET**  
**TO THE STATEMENT OF NET POSITION**  
**JUNE 30, 2024**

**Total Fund Balance - Governmental Funds** \$ 8,825,605

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in the governmental funds.

The cost of capital assets is	\$ 56,459,793	
Accumulated depreciation/amortization is	<u>(25,513,301)</u>	
Capital assets, net		30,946,492

Governmental fund report actual pension/OPEB expenditures for the fiscal year, whereas the governmental activities will recognize the net pension/OPEB liability as of the measurement date. Pension contributions subsequent to the measurement date will be deferred in the statement of net position. In addition, resources related to changes of assumptions, differences between expected and actual experience, and differences between projected and actual pension plan investment earnings will be deferred over time in the government-wide financial statements. These amounts consisted of:

Deferred outflows of resources related to pensions	1,410,325	
Deferred outflows of resources related to OPEB	<u>1,192</u>	
		1,411,517

Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of certain internal service funds are included in the governmental activities in the government-wide statement of net position.

Net position of governmental activities accounted for in governmental activities internal service funds	3,451,443
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Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds balance sheet. Long-term liabilities at year-end consist of:

Long-term obligations	(8,166,267)	
Net other post-employment benefits liability	(1,941,071)	
Net pension liability	(10,840,178)	
Accrued interest payable	(52,689)	
Compensated absences	<u>(394,499)</u>	
		<u>(21,394,704)</u>

<b>Net Position of Governmental Activities</b>	<b><u>\$ 23,240,353</u></b>
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**CITY OF MARSHALL  
GOVERNMENTAL FUNDS  
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
YEAR ENDED JUNE 30, 2024**

	General	Municipal Streets	Nonmajor Governmental Funds	Total
REVENUES				
Property taxes	\$ 4,603,178	\$ -	\$ 715,814	\$ 5,318,992
Licenses and permits	165,723	-	1,633,200	1,798,923
Intergovernmental	1,807,551	-	2,976,236	4,783,787
Charges for services	378,502	-	315,335	693,837
Fines and forfeits	14,320	-	-	14,320
Interest and rents	836,929	73,459	159,490	1,069,878
Other	1,337,639	154,372	641,774	2,133,785
TOTAL REVENUES	9,143,842	227,831	6,441,849	15,813,522
EXPENDITURES				
Current				
General government	2,274,846	-	782,827	3,057,673
Public safety	3,585,805	-	2,082,180	5,667,985
Public works	1,610,565	1,952,435	1,018,146	4,581,146
Community and economic development	221,710	-	243,245	464,955
Recreation and culture	510,964	-	-	510,964
Debt service	130,031	-	930,458	1,060,489
Capital outlay	76,523	-	65,508	142,031
TOTAL EXPENDITURES	8,410,444	1,952,435	5,122,364	15,485,243
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	733,398	(1,724,604)	1,319,485	328,279
OTHER FINANCING SOURCES (USES)				
Transfers in	-	285,440	444,784	730,224
Transfers out	(444,784)	-	(285,440)	(730,224)
TOTAL OTHER FINANCING SOURCES (USES)	(444,784)	285,440	159,344	-
NET CHANGE IN FUND BALANCES	288,614	(1,439,164)	1,478,829	328,279
Fund balances, beginning of year, as previously reported	3,619,919	-	4,877,407	8,497,326
Change within financial reporting entity (nonmajor to major fund)	-	1,620,365	(1,620,365)	-
Fund balances, beginning of year, as restated	3,619,919	1,620,365	3,257,042	8,497,326
Fund balances, end of year	\$ 3,908,533	\$ 181,201	\$ 4,735,871	\$ 8,825,605

See accompanying notes to financial statements.

**CITY OF MARSHALL**  
**RECONCILIATION OF THE CHANGES IN FUND BALANCES OF THE**  
**GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**YEAR ENDED JUNE 30, 2024**

**Net Change in Fund Balances - Total Governmental Funds** **\$ 328,279**

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported as expenditures in governmental funds. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation/amortization expense. In the current period, these amounts are:

Capital outlay	\$ 3,268,584	
Depreciation/amortization expense	<u>(1,339,903)</u>	
Excess of capital outlay over depreciation/amortization expense		1,928,681

Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of certain individual funds are included in the governmental activities.

Change in net position of governmental activities internal service funds	(23,338)
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Repayment of long-term debt and borrowing of long-term debt is reported as expenditures and other financing sources in governmental funds, but the repayment reduces long-term liabilities and the borrowings increase long-term liabilities in the statement of net position. In the current year, these amounts

Debt principal retirement	830,028
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Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. These activities consist of:

(Decrease) in deferred outflows of resources related to pensions	(650,508)	
(Decrease) in deferred outflows of resources related to OPEB	(42,454)	
Decrease in unamortized bond premiums	14,660	
Decrease in accrued interest payable	3,625	
(Increase) in compensated absences	(32,049)	
Decrease in net pension liability	621,423	
Decrease in net OPEB liability	<u>687,060</u>	
		<u>601,757</u>

<b>Change in Net Position of Governmental Activities</b>	<b><u><u>\$ 3,665,407</u></u></b>
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**CITY OF MARSHALL  
PROPRIETARY FUNDS  
STATEMENT OF NET POSITION  
JUNE 30, 2024**

	Enterprise Funds						Governmental Activities
	Electric	Wastewater	Water	FiberNet	Nonmajor Enterprise Funds	Total	Internal Service Funds
<b>ASSETS</b>							
Current assets							
Cash and investments	\$ 4,247,038	\$ 1,858,124	\$ 2,253,371	\$ 920,229	\$ 3,526,816	\$ 12,805,578	\$ 819,869
Receivables							
Accounts, net	795,518	162,986	163,811	7,722	100,895	1,230,932	484
Interest	17,942	72,500	-	-	-	90,442	-
Special assessments	26,893	-	-	-	-	26,893	-
Due from other governmental units	-	-	-	-	15,332	15,332	-
Inventories	990,412	-	70,034	151,354	-	1,211,800	1
Prepays	11,617	2,201	5,090	3,631	3,477	26,016	48,260
<b>Total current assets</b>	<b>6,089,420</b>	<b>2,095,811</b>	<b>2,492,306</b>	<b>1,082,936</b>	<b>3,646,520</b>	<b>15,406,993</b>	<b>868,614</b>
Noncurrent assets							
Cash - restricted	684,171	50,151	254,256	-	-	988,578	-
Advance to other funds	897,083	500,000	-	-	-	1,397,083	-
Equity interest in MSCPA	3,783,066	-	-	-	-	3,783,066	-
Capital assets not being depreciated/amortized	697,751	1,743,038	559,282	-	-	3,000,071	-
Capital assets, net of accumulated depreciation/amortization	11,050,670	2,779,478	11,017,117	2,755,871	1,399,605	29,002,741	2,652,753
<b>Total noncurrent assets</b>	<b>17,112,741</b>	<b>5,072,667</b>	<b>11,830,655</b>	<b>2,755,871</b>	<b>1,399,605</b>	<b>38,171,539</b>	<b>2,652,753</b>
<b>TOTAL ASSETS</b>	<b>23,202,161</b>	<b>7,168,478</b>	<b>14,322,961</b>	<b>3,838,807</b>	<b>5,046,125</b>	<b>53,578,532</b>	<b>3,521,367</b>
<b>DEFERRED OUTFLOW OF RESOURCES</b>							
Deferred amounts on refunding	16,639	-	-	-	-	16,639	-
Deferred outflows of resources related to pensions	567,790	140,781	160,658	-	91,886	961,115	1,138
Deferred outflows of resources related to OPEB	480	119	136	-	77	812	1
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>584,909</b>	<b>140,900</b>	<b>160,794</b>	<b>-</b>	<b>91,963</b>	<b>978,566</b>	<b>1,139</b>

See accompanying notes to financial statements.

**CITY OF MARSHALL  
PROPRIETARY FUNDS  
STATEMENT OF NET POSITION (continued)  
JUNE 30, 2024**

	Enterprise Funds					Governmental Activities Internal Service Funds
	Electric	Wastewater	Water	FiberNet	Nonmajor Enterprise Funds	Total
<b>LIABILITIES</b>						
Current liabilities						
Accounts payable	\$ 1,276,886	\$ 220,409	\$ 131,426	\$ 150,401	\$ 162,993	\$ 1,942,115
Accrued liabilities	75,916	19,230	16,873	13,924	6,842	132,785
Accrued interest payable	38,471	11,485	63,050	380,442	-	493,448
Unearned revenue	-	-	-	-	25,817	25,817
Current portion of compensated absences	41,828	9,381	13,292	1,678	-	66,179
Current portion of long-term debt	329,553	168,686	382,169	-	-	880,408
Total current liabilities	1,762,654	429,191	606,810	546,445	195,652	3,540,752
Noncurrent liabilities						
Advances from other funds	-	-	-	2,397,083	-	2,397,083
Advances from component unit	-	-	-	1,000,000	-	1,000,000
Noncurrent portion of compensated absences	125,483	28,143	39,876	5,034	-	198,536
Noncurrent portion of long-term debt	4,708,417	1,311,630	6,827,543	-	-	12,847,590
Net other post-employment benefits liability	781,326	193,617	221,044	-	126,357	1,322,344
Net pension liability	4,364,187	1,082,083	1,234,869	-	706,252	7,387,391
Total noncurrent liabilities	9,979,413	2,615,473	8,323,332	3,402,117	832,609	25,152,944
<b>TOTAL LIABILITIES</b>	<b>11,742,067</b>	<b>3,044,664</b>	<b>8,930,142</b>	<b>3,948,562</b>	<b>1,028,261</b>	<b>28,693,696</b>
<b>NET POSITION</b>						
Net investment in capital assets	6,727,090	3,042,200	4,366,687	2,755,871	1,399,605	18,291,453
Restricted for debt service	684,171	50,151	254,256	-	-	988,578
Unrestricted	4,633,742	1,172,363	932,670	(2,865,626)	2,710,222	6,583,371
<b>TOTAL NET POSITION</b>	<b>\$ 12,045,003</b>	<b>\$ 4,264,714</b>	<b>\$ 5,553,613</b>	<b>\$ (109,755)</b>	<b>\$ 4,109,827</b>	<b>\$ 25,863,402</b>

See accompanying notes to financial statements.



**CITY OF MARSHALL  
PROPRIETARY FUNDS  
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION  
YEAR ENDED JUNE 30, 2024**

	Enterprise Funds					Governmental Activities
	Electric	Wastewater	Water	FiberNet	Nonmajor Enterprise Funds	Internal Service Funds
OPERATING REVENUES						
Charges for services	\$ 17,723,842	\$ 2,093,162	\$ 2,138,849	\$ 1,398,290	\$ 939,018	\$ 24,293,161
Other	119,092	36,759	21,458	4,458	28,538	210,305
TOTAL OPERATING REVENUES	17,842,934	2,129,921	2,160,307	1,402,748	967,556	24,503,466
OPERATING EXPENSES						
Personnel services	2,581,012	709,902	829,385	378,138	286,203	4,784,640
Material and supplies	205,355	169,835	74,318	83,615	59,915	593,038
Utilities	9,845,302	140,464	46,873	11,957	131,007	10,175,603
Contractual	484,623	165,961	71,779	377,119	1,053,561	2,153,043
Insurance	94,521	29,946	15,987	-	12,067	152,521
Maintenance	352,818	66,095	152,986	22,724	44,467	639,090
Other expenses	925,136	165,648	249,228	61,607	32,385	1,434,004
Depreciation/amortization	642,790	312,214	597,882	140,804	172,004	1,865,694
TOTAL OPERATING EXPENSES	15,131,557	1,760,065	2,038,438	1,075,964	1,791,609	21,797,633
OPERATING INCOME (LOSS)	2,711,377	369,856	121,869	326,784	(824,053)	2,705,833

See accompanying notes to financial statements.

**CITY OF MARSHALL  
PROPRIETARY FUNDS  
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION (continued)  
YEAR ENDED JUNE 30, 2024**

	Enterprise Funds					Governmental
	Electric	Wastewater	Water	FiberNet	Nonmajor Enterprise Funds	Internal Service Funds
NONOPERATING REVENUES (EXPENSES)						
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ 1,210,540	\$ 1,210,540
Property taxes	-	-	-	-	241,057	241,057
Interest earnings	164,932	77,779	95,640	19,780	61,286	419,417
Change in equity interest	104,535	-	-	-	-	104,535
Gain on sale of capital assets	205,050	-	-	-	-	205,050
Interest expense and fiscal charges	(147,747)	(46,387)	(266,101)	(67,942)	-	(528,177)
TOTAL NONOPERATING REVENUES (EXPENSES)	326,770	31,392	(170,461)	(48,162)	1,512,883	1,652,422
CHANGE IN NET POSITION	3,038,147	401,248	(48,592)	278,622	688,830	4,358,255
Net position, beginning of year	9,006,856	3,863,466	5,602,205	(388,377)	3,420,997	21,505,147
Net position, end of year	\$ 12,045,003	\$ 4,264,714	\$ 5,553,613	\$ (109,755)	\$ 4,109,827	\$ 25,863,402

See accompanying notes to financial statements.

**CITY OF MARSHALL  
PROPRIETARY FUNDS  
STATEMENT OF CASH FLOWS  
YEAR ENDED JUNE 30, 2024**

	Enterprise Funds					Governmental Activities
	Electric	Wastewater	Water	FiberNet	Nonmajor Enterprise Funds	Internal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES						
Cash receipts from customers and interfund services	\$ 17,744,977	\$ 2,105,098	\$ 2,143,704	\$ 1,530,715	\$ 965,251	\$ 24,489,745
Cash paid to suppliers	(11,752,646)	(553,791)	(627,177)	(546,055)	(1,303,309)	(14,782,978)
Cash paid to employees	(2,687,720)	(692,571)	(680,367)	(378,640)	(305,900)	(4,745,198)
NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES	3,304,611	858,736	836,160	606,020	(643,958)	4,961,569
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES						
Intergovernmental	-	-	-	-	918,085	918,085
Property taxes	-	-	-	-	241,057	241,057
Changes in interfund and advances balances	299,028	-	-	(299,028)	-	-
NET CASH PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES	299,028	-	-	(299,028)	1,159,142	1,159,142
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Intergovernmental	-	-	-	-	277,123	277,123
Purchases of capital assets	(1,143,381)	(1,033,452)	(1,140,460)	(11,550)	(302,924)	(3,631,767)
Proceeds from sale of capital assets	205,050	-	-	-	-	205,050
Payments on borrowings	(295,000)	(160,000)	(425,500)	-	-	(880,500)
Interest paid	(164,375)	(50,740)	(251,612)	(23,922)	-	(490,649)
NET CASH (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES	(1,397,706)	(1,244,192)	(1,817,572)	(35,472)	(25,801)	(4,520,743)
CASH FLOWS FROM INVESTING ACTIVITIES						
Interest received	170,912	67,779	95,640	19,780	61,286	415,397
NET INCREASE (DECREASE) IN CASH AND INVESTMENTS	2,376,845	(317,677)	(885,772)	291,300	550,669	2,015,365
Cash and investments, beginning of year	2,554,364	2,225,952	3,393,399	628,929	2,976,147	11,778,791
Cash and investments, end of year	\$ 4,931,209	\$ 1,908,275	\$ 2,507,627	\$ 920,229	\$ 3,526,816	\$ 13,794,156

See accompanying notes to financial statements.

**CITY OF MARSHALL  
PROPRIETARY FUNDS  
STATEMENT OF CASH FLOWS (continued)  
YEAR ENDED JUNE 30, 2024**

	Enterprise Funds						Governmental Activities
	Electric	Wastewater	Water	FiberNet	Nonmajor Enterprise Funds	Total	Insurance and Benefits
Reconciliation of operating income (loss) to net cash provided (used) by operating activities							
Operating income (loss)	\$ 2,711,377	\$ 369,856	\$ 121,869	\$ 326,784	\$ (824,053)	\$ 2,705,833	\$ (143,583)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities							
Depreciation/amortization	642,790	312,214	597,882	140,804	172,004	1,865,694	418,728
(Increase) decrease in:							
Accounts receivable	(97,957)	(24,823)	(16,603)	127,967	(2,305)	(13,721)	11,289
Inventories	105,913	-	8,645	(37,994)	-	76,564	-
Prepays	(6,673)	(1,485)	(3,697)	(1,131)	(2,311)	(15,297)	(11,583)
Deferred outflows of resources related to pension	245,738	52,340	38,688	-	38,870	375,636	17,455
Deferred outflows of resources related to OPEB	16,742	3,968	4,088	-	2,686	27,484	390
Increase (decrease) in:							
Accounts payable	55,869	185,643	(20,954)	50,092	32,404	303,054	1,100
Accrued liabilities	11,994	(821)	(527)	824	(262)	11,208	676
Compensated absences	34,903	6,297	13,907	(1,326)	-	53,781	1,091
Net pension liability	(160,358)	8,018	126,181	-	(20,966)	(47,125)	(94,662)
Net other post-employment benefits liability	(255,727)	(52,471)	(33,319)	-	(40,025)	(381,542)	(21,887)
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<u>\$ 3,304,611</u>	<u>\$ 858,736</u>	<u>\$ 836,160</u>	<u>\$ 606,020</u>	<u>\$ (643,958)</u>	<u>\$ 4,961,569</u>	<u>\$ 179,014</u>

Note: The City adjusted its equity interest in the Michigan South Central Power Agency (MSCPA) operations by \$104,535 to reflect the current year change in its investment in the Agency.

**CITY OF MARSHALL  
FIDUCIARY FUNDS  
STATEMENT OF FIDUCIARY NET POSITION  
JUNE 30, 2024**

	Other Employee Benefit Trust Fund Retiree Health Insurance Plan Trust	Custodial Fund Current Tax Collection
TOTAL ASSETS		
Cash and investments		
Pooled investment funds	\$ 2,361,359	\$ -
TOTAL LIABILITIES	-	-
TOTAL NET POSITION		
Restricted for other post-employment benefits (health insurance)	\$ 2,361,359	\$ -

See accompanying notes to financial statements.

**CITY OF MARSHALL  
FIDUCIARY FUNDS  
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
YEAR ENDED JUNE 30, 2024**

	Other Employee Benefit Trust Fund Retiree Health Insurance Plan Trust	Custodial Fund Current Tax Collection
ADDITIONS		
Contributions		
Employer	\$ 442,243	\$ -
Investment earnings	220,260	-
Collection of taxes for other governments	-	10,068,591
	<u>662,503</u>	<u>10,068,591</u>
TOTAL ADDITIONS		
	<u>662,503</u>	<u>10,068,591</u>
DEDUCTIONS		
Administrative expenses	4,700	-
Benefit payments	442,243	-
Payment of taxes collected for other governments	-	10,068,591
	<u>446,943</u>	<u>10,068,591</u>
TOTAL DEDUCTIONS		
	<u>446,943</u>	<u>10,068,591</u>
NET CHANGE IN FIDUCIARY NET POSITION	215,560	-
Net position, beginning of year	2,145,799	-
Net position, end of year	<u>\$ 2,361,359</u>	<u>\$ -</u>

See accompanying notes to financial statements.

**CITY OF MARSHALL  
COMPONENT UNITS  
STATEMENT OF NET POSITION  
JUNE 30, 2024**

	Local Development Finance Authority	Economic Development Corporation	Downtown Development Authority	Northeast Neighborhood Improvement Authority	South Neighborhood Improvement Authority	Total Component Units
<b>ASSETS</b>						
Current assets						
Cash and investments	\$ 893,732	\$ 9,310	\$ 187,892	\$ 146,470	\$ 57,685	\$ 1,295,089
Accounts receivable	-	-	10,392	-	-	10,392
Interest receivable	145,000	-	-	-	-	145,000
Due from other governmental units	-	-	109,000	-	-	109,000
Prepays	500	-	-	-	-	500
Total current assets	1,039,232	9,310	307,284	146,470	57,685	1,559,981
Noncurrent assets						
Advances to primary government	1,000,000	-	-	-	-	1,000,000
Capital assets not being depreciated	432,454	-	55,670	10,787	-	498,911
Capital assets, net of accumulated depreciation	7,338,566	-	-	14,057	613,986	7,966,609
Total noncurrent assets	8,771,020	-	55,670	24,844	613,986	9,465,520
<b>TOTAL ASSETS</b>	<b>9,810,252</b>	<b>9,310</b>	<b>362,954</b>	<b>171,314</b>	<b>671,671</b>	<b>11,025,501</b>
<b>LIABILITIES</b>						
Current liabilities						
Accounts payable	-	-	17,286	21,561	13,753	52,600
Accrued liabilities	-	-	1,547	-	-	1,547
Accrued interest payable	58,250	-	10,552	-	6,503	75,305
Current portion of long-term debt	366,563	-	-	-	-	366,563
Total current liabilities	424,813	-	29,385	21,561	20,256	496,015
Noncurrent liabilities						
Advances from primary government	-	-	384,400	-	-	384,400
Noncurrent portion of long-term debt	5,746,442	-	-	-	765,000	6,511,442
Total noncurrent liabilities	5,746,442	-	384,400	-	765,000	6,895,842
<b>TOTAL LIABILITIES</b>	<b>6,171,255</b>	<b>-</b>	<b>413,785</b>	<b>21,561</b>	<b>785,256</b>	<b>7,391,857</b>
<b>NET POSITION</b>						
Net investment in capital assets	1,658,015	-	55,670	24,844	(151,014)	1,587,515
Unrestricted	1,980,982	9,310	(106,501)	124,909	37,429	2,046,129
<b>TOTAL NET POSITION</b>	<b>\$ 3,638,997</b>	<b>\$ 9,310</b>	<b>\$ (50,831)</b>	<b>\$ 149,753</b>	<b>\$ (113,585)</b>	<b>\$ 3,633,644</b>

See accompanying notes to financial statements.

**CITY OF MARSHALL  
COMPONENT UNITS  
STATEMENT OF ACTIVITIES  
YEAR ENDED JUNE 30, 2024**

Functions/Programs	Expenses	Program Revenues		Net (Expense) Revenues and Changes in Net Position					
		Operating Grants and Contributions	Capital Grants and Contributions	Local Development Finance Authority	Economic Development Corporation	Downtown Development Authority	Northeast Neighborhood Improvement Authority	South Neighborhood Improvement Authority	Total Component Units
Governmental Activities									
Local Development Finance Authority	\$ 951,492	\$ 186,505	\$ 188,213	\$ (576,774)	\$ -	\$ -	\$ -	\$ -	\$ (576,774)
Downtown Development Authority	646,535	116,574	-	-	-	(529,961)	-	-	(529,961)
Northeast Neighborhood Improvement Authority	73,819	-	-	-	-	-	(73,819)	-	(73,819)
South Neighborhood Improvement Authority	65,760	-	-	-	-	-	-	(65,760)	(65,760)
<b>TOTALS</b>	<b>\$ 1,737,606</b>	<b>\$ 303,079</b>	<b>\$ 188,213</b>	<b>(576,774)</b>	<b>-</b>	<b>(529,961)</b>	<b>(73,819)</b>	<b>(65,760)</b>	<b>(1,246,314)</b>
General revenues									
Property taxes				728,323	-	185,819	92,323	42,313	1,048,778
Investment earnings				41,807	-	6,096	1,823	2,684	52,410
Miscellaneous				16,951	-	35	-	-	16,986
Total general revenues				787,081	-	191,950	94,146	44,997	1,118,174
Change in net position				210,307	-	(338,011)	20,327	(20,763)	(128,140)
Net position, beginning of year				3,428,690	9,310	287,180	129,426	(92,822)	3,761,784
Net position, end of year				<u>\$ 3,638,997</u>	<u>\$ 9,310</u>	<u>\$ (50,831)</u>	<u>\$ 149,753</u>	<u>\$ (113,585)</u>	<u>\$ 3,633,644</u>

See accompanying notes to financial statements.



## **NOTES TO FINANCIAL STATEMENTS**

**CITY OF MARSHALL  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Marshall (the City) is located within Calhoun County, Michigan and has a population of approximately 6,820. The City of Marshall, Michigan is a municipal corporation formed in 1830 and governed by a seven-member Council and administered by an appointed City Manager.

The financial statements of the City have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to city governments. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City's more significant accounting policies are described below.

Reporting Entity

As required by accounting principles generally accepted in the United States of America, these financial statements present the financial activities of the City of Marshall (primary government) and its component units, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities are, in substance, part of the City's operations, so data from these units are combined with data of the primary government. Discretely presented component units, on the other hand, are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the primary government. The blended and discretely presented component units each have a June 30 year-end.

Blended Component Unit

The City of Marshall Building Authority is a blended component unit which finances and constructs the City's public buildings and other structures. It is included within the reporting entity as it provides services exclusively to the City.

The blended component units' financial statements are included in the City's audited financial statements and are not audited separately.

Discretely Presented Component Units

The Downtown Development Authority (the "DDA") is a discretely presented component unit which corrects and prevents deterioration in the downtown district, encourages historical preservation, and promotes economic growth within the district. It is included within the reporting entity as the City Council appoints and may remove the DDA board and approves the DDA budget.

The Local Development Finance Authority (the "LDFA") is a discretely presented component unit which enhances and expands industrial development to eliminate the conditions of joblessness and underemployment. It is included within the reporting entity as the City Council appoints and may remove the LDFA board and approves the LDFA budget.

The Economic Development Corporation (the "EDC") is a discretely presented component unit which promotes economic development within the community. It is included within the reporting entity as the City Council appoints and may remove the EDC board and approves the EDC budget.

The Northeast Neighborhood Improvement Authority (the "NIA") is a discretely presented component unit which promotes economic development for the Northeast Marshall neighborhood. It is included within the reporting entity as the City Council appoints and may remove the NIA board and approves the NIA budget.

**CITY OF MARSHALL  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Discretely Presented Component Units (continued)

The South Neighborhood Improvement Authority (the "SNIA") is a discretely presented component unit which promotes economic development for the South Marshall neighborhood. It is included within the reporting entity as the City Council appoints and may remove the SNIA board and approves the SNIA budget.

The discretely presented component units' financial statements are included in the City's audited financial statements and are not audited separately.

Fiduciary Component Unit

The Retiree Health Insurance Plan Trust Fund was established to account for the assets set aside to fund the City of Marshall Retiree Health Insurance Plan. The primary purpose of the Trust is to provide the necessary funding for the retiree health insurance premiums provided to eligible City employees during retirement. The Trust was established through MERS Retiree Health Funding Vehicle, with the City Council serving as the trustees. The assets of the Trust are for the exclusive benefit of the participants and their beneficiaries, and the assets shall not be diverted to any other purchase prior to the satisfaction of all liabilities. The assets are protected from any of the City's creditors. The City Council has the ability to exercise responsibility, specifically in the area of designation of management.

Joint Venture

The City is a member of the Michigan South Central Power Agency (MSCPA), which provided electric services to the residents of its member communities. The participating communities provide annual funding for its operations. During the current year, the City paid \$9,845,302 for purchased power. The City is unaware of any other circumstances that would cause any additional benefit or burden to participating governments in the near future. Complete financial statements for the Michigan South Central Power Agency can be obtained from the administrative offices at 168 Division St., Coldwater, Michigan 49036. The City owns an approximate 19.11% interest in the MSCPA. The City records the investment using the equity method and calculates 19.11% of the MSCPA's equity at year end. The MSCPA also holds assets of the City, which have been included in the MSCPA's equity over the years. The calculation of the investment includes 100% of the City's assets held at the MSCPA plus 19.11% of the equity net of the City's assets. At June 30, 2024, the City's equity interest in MSCPA was \$3,783,066.

Basis of Presentation

**GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The statement of net position and the statement of activities (the government-wide financial statements) present information for the primary government and its component units as a whole. All nonfiduciary activities of the primary government are included (i.e., fiduciary fund activities are not included in the government-wide financial statements). For the most part, interfund activity has been eliminated in the preparation of these statements. Interfund services provided and used are not eliminated in the process of consolidation. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Basis of Presentation (continued)

GOVERNMENT-WIDE FINANCIAL STATEMENTS (continued)

The statement of activities presents the direct functional expenses of the primary government and its component units and the program revenues that support them, demonstrating how governmental functions are either self-financing or supported by general revenues. Direct expenses are specifically associated with a service, program, or department and are therefore clearly identifiable to a particular function. Program revenues are associated with specific functions and include charges to recipients of goods or services and grants and contributions that are restricted to meeting the operational or capital requirements of that function. General revenues include all taxes, interest, unrestricted State revenue sharing payments, and other revenues that are not required to be presented as program revenues.

FUND FINANCIAL STATEMENTS

The fund financial statements present the City's individual major funds and aggregated nonmajor funds. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following *Major Governmental Funds*:

- a. The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government except for those that are required to be accounted for in another fund.
- b. The *Municipal Streets Fund* accounts for the restricted resources associated with the maintenance and preservation of City streets.

The reports the following *Major Enterprise Funds*:

- a. The *Electric Fund* accounts for the operations and maintenance of the electric supply system; financing is provided primarily by user charges.
- b. The *Wastewater Fund* accounts for the activities of the City's sewage disposal and treatment system; financing is provided primarily by user charges.
- c. The *Water Fund* accounts for the activities of the City's water distribution and treatment system; financing is provided primarily by user charges.
- d. The *FiberNet Fund* accounts for the building, operation, and maintenance of the fiber system; financing is provided through the internal advances and charges for services.

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Basis of Presentation (continued)

FUND FINANCIAL STATEMENTS (continued)

Additionally, the reports the following *Fund Types*:

- a. *Special Revenue Funds* account for revenue sources that are restricted or committed to expenditures for specific purposes other than capital projects or permanent funds.
- b. *Debt Service Funds* account for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.
- c. *Capital Projects Funds* account for the acquisition of capital assets or construction of major capital projects not being financed by proprietary funds.
- d. *Permanent Funds* account for resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support specified government programs.
- e. *Enterprise Funds* account for those operations that are financed and operated in a manner similar to private business or where the City has decided that the determination of revenues earned, costs incurred, and/or net income is necessary for management accountability.
- f. The *Internal Service Funds* account for operations that provide services to other departments or agencies of the City, or to other governments, on a cost-reimbursement basis. This includes data processing, motor pool, and safety programs.
- g. The *Other Employee Benefits Trust Fund* accounts for the activities of the Other Post-Employment Benefits Plan, which accumulates resources for other post-employment benefit payments to qualified employees.
- h. The *Custodial Fund* accounts for taxes collected and distributed to other governments.

Measurement Focus

The government-wide, proprietary fund, and fiduciary fund financial statements are presented using the economic resources measurement focus, similar to that used by business enterprises or not-for-profit organizations. Because another measurement focus is used in the governmental fund financial statements, reconciliations to the government-wide financial statements are provided that explain the differences in detail.

All governmental funds are presented using the current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, current liabilities, and deferred inflows of resources generally are included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net fund balance.

**CITY OF MARSHALL  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

Governmental funds are accounted for using the modified accrual basis of accounting. Under this method, revenues are recognized when they become susceptible to accrual (when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current period. Revenues susceptible to accrual include state and federal grants and interest revenue. Other revenues are not susceptible to accrual because generally they are not measurable until received in cash. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt which are recorded when due.

All proprietary (i.e. enterprise and internal service) funds are accounted for using the accrual basis of accounting. Revenues are recognized when earned, and expenses are recognized when incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the costs of sales and services, administrative expenses, and other costs of running the activity. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The fiduciary funds financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, except for the recognition of certain liabilities to the beneficiaries of a fiduciary activity. Liabilities to beneficiaries are recognized when an event has occurred that compels the City to disburse fiduciary resources.

If/when both restricted and unrestricted resources are available for use, it is the policy to use restricted resources first, then unrestricted resources as they are needed.

Budgets and Budgetary Accounting

The General Fund and major special revenue fund budgets shown as required supplementary information were prepared on the same modified accrual basis used to reflect actual results. This basis is consistent with accounting principles generally accepted in the United States of America. Annual appropriated budgets are adopted for all required governmental fund types. All annual appropriations lapse at year end. The legal level of budgetary control is the departmental level. On or before its first meeting in April of each year, the City Manager must present the proposed budget to the government's council for review. The proposed budget must be on file and available for public inspection for a period of not less than one week prior to adoption by City Council, which must occur not later than the first meeting in June.

Formal budgetary integration is employed as a management control device during the year. Supplemental appropriations were approved by the Council in the form of budget amendment resolutions or as part of special authorizing motions for grants, bonds, or notes, the total of which was not significant in relation to the original budget appropriation valuations.

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Budgets and Budgetary Accounting (continued)

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders or contracts) outstanding at year-end are reported as commitments of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

Cash and Investments

Cash and investments consist of various cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Investments are reported at fair value.

In accordance with Michigan Compiled Laws, the City is authorized to invest in the following investment vehicles:

- a. Bonds, securities, and other obligations of the United States or an agency or instrumentality of the United States.
- b. Certificates of deposit, savings accounts, deposit accounts, or depository receipts of a State or nationally chartered bank or a State or Federally chartered savings and loan association, savings bank, or credit union whose deposits are insured by an agency of the United States government and which maintains a principal office or branch office located in this State under the laws of this State or the United States, but only if the bank, savings and loan association, savings bank or credit union is eligible to be a depository of surplus funds belonging to the State under Section 6 of 1855 PA 105, MCL 21.146.
- c. The United States government or federal agency obligations repurchase agreements.
- d. Commercial paper rated at the time of purchase within the three highest classifications established by not less than two standard rating services and which matures not more than 270 days after the date of purchase.
- e. Bankers acceptances of United States banks.
- f. Mutual funds composed of investment vehicles which are legal for direct investment by local units of government in Michigan.

Restricted Cash

Certain proceeds of bond issues as well as other resources set aside for the repayment of debt are classified as restricted cash on the statement of net position because their use is limited by applicable bond covenants.

Due from Other Governmental Units

Due from other governmental units consists of amounts due from the State of Michigan or other governments for various payments and grants.

**CITY OF MARSHALL  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Receivables

Receivables consist of amounts due from individuals, and businesses related to charges for services, amounts owed to the City from taxes levied, leases, and interest that have not been collected.

Inventories

Inventories are values at cost using the first in/first out (FIFO) method and consist of expendable supplies and vehicles repair parts. The cost of such inventories is recorded as expenditures/expenses when consumed rather than when purchased. Inventories of governmental funds are recorded as expenditures when purchased, except for fuel included in the General Fund and road salt included in the Major Street Fund.

Prepays

Prepaid expenditures in the governmental and proprietary funds, such as memberships, software agreements, and insurance premiums, which are expected to be written off within the next fiscal year, are included in net current assets. Reported prepaid expenditures are equally offset by nonspendable fund balance which indicates they do not constitute "available spendable resources" even though they are a component of net current assets. Prepaid expenditures in the governmental funds are reported using the consumption method.

Capital Assets

Capital assets are reported in the applicable governmental or business-type activity and component units columns in the government-wide financial statements. Capital assets are those with an initial individual cost of \$5,000 or more and an estimated useful life of more than one year. Capital assets are not recorded in the governmental funds. Instead, capital acquisition and construction are reflected as expenditures in governmental funds, and the related assets are reported in the government-wide financial statements. All purchased capital assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. The measurement of intangible right-to-use assets is discussed below under the heading "leases". Donated capital assets are valued at their estimated acquisition cost on the date received. In accordance with the provisions of GASB Statement No. 34, the government has only capitalized infrastructure assets acquired or constructed since 1980.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Right-to-use assets of the City are amortized using the straight-line method over the shorter of the lease period or the estimated useful lives. Depreciation is computed using the straight-line method over the following useful lives:

Land improvements	5 - 50 years
Buildings and improvements	5 - 50 years
Systems infrastructure	25 - 50 years
Machinery, Vehicles, and Equipment	3 - 25 years
Public infrastructure	50 years
Right-to-use - leased equipment	5 years



**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Compensated Absences

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits, subject to certain limitations. All vacation and sick pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Long-Term Obligations

Long-term debt and other long-term obligations are recognized as a liability in the government-wide financial statements and proprietary fund types when incurred. The portion of those liabilities expected to be paid within the next year is a current liability with the remaining amounts shown as long-term. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Issuance costs, whether or not withheld from debt proceeds received, are reported as expenses.

Long-term debt is recognized as a liability of a governmental fund when due or when resources have been accumulated for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Unearned Revenue

Unearned revenues are reported for resources that have been received, but not yet earned.

Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, the statement of net position and balance sheet will, when applicable, report separate sections for deferred outflows of resources and deferred inflows of resources. *Deferred outflows of resources*, a separate financial statement element, represents a consumption of net position or fund balance, respectively, that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until that time. *Deferred inflows of resources*, a separate financial statement element, represents an acquisition of net position or fund balance, respectively, that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The City has several items that qualify for reporting in these categories and are reported in the government-wide financial statement of net position and in the proprietary funds statement of net position.

The City reports items in deferred outflows of resources, which correspond to the City's net pension liability and net OPEB liability and are related to differences between expected and actual experience, changes in assumptions, differences between projected and actual plan investment earnings, and contributions subsequent to the measurement date. The City also reports deferred outflows of resources in the business-type activities and certain enterprise funds for deferred charges on refunding. The City reports deferred inflows of resources in the governmental activities and certain governmental funds for unavailable revenues related to leases receivable.

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Net Pension Liability

A net pension liability is calculated by subtracting the pension net position from the total pension liability. The net pension liability is deemed to be a noncurrent liability and is recognized in the government-wide financial statements as well as the enterprise funds.

Net OPEB Liability

A net OPEB liability is calculated by subtracting the OPEB net position from the total OPEB liability. The net OPEB liability is deemed to be a noncurrent liability and is recognized in the government-wide financial statements as well as the enterprise funds.

Leases

Lessee: The City is a lessee for a noncancelable lease of equipment. The City recognizes a lease liability and an intangible right-to-use lease asset in the government-wide financial statements. The City recognizes lease liabilities with an initial, individual value of \$5,000 or more.

At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgements related to leases include how the City determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The City uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the City generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancelable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the City is reasonably certain to exercise.

The City monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term obligations on the statement of net position.

Lessor: The City is a lessor for noncancelable leases of a cellular tower. The City recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements.

**CITY OF MARSHALL  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Leases (continued)

At the commencement of a lease, the City initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payment received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgements include how the City determines (1) the discount rate it uses to discount the expected lease receipts to present value, (2) lease term, and (3) lease receipts.

- The City uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancelable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The City monitors changes in circumstances that would require a remeasurement of this lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

Property Taxes

The City of Marshall bills and collects its own property taxes and taxes for other governmental units. The City's property tax revenue recognition policy and related tax calendar disclosures are highlighted in the following paragraph:

Property taxes are levied by the City of Marshall on August 1 on the taxable valuation of property located in the City as of the preceding December 31, the lien date, and are payable without penalty through September 15. The August 1 levy was composed of the County's levy, the State Education Tax assessment and the City's millage and assessments. The City bills and collects its own property taxes for general governmental services, recreation, DART, leaf and trash removal, and debt service, and also collects for Calhoun County, the District Library, and various school districts. Collections of property taxes and remittances of them to the appropriate authorities are accounted for in the Current Tax Collection custodial fund.

The City is permitted by state statute to levy taxes up to 20 mills (\$20 per \$1,000 of assessed valuation) for general governmental services other than the payment of principal and interest on long-term debt. For the year ended June 30, 2024, the City levied 17.1629 mills for general governmental services, 0.9020 mills for recreation, 0.9020 mills for DART, 0.7376 mills for leaf and trash removal and 2.0000 mills for debt service. The total original taxable value for the 2023 levy for property within the City was \$270,367,952.

The Downtown Development Authority is permitted by P.A. 197 of Michigan to levy taxes up to \$2.00 per \$1,000 of assessed valuation of property in the downtown district. The Authority's current year tax rate was \$1.5551 per \$1,000 of assessed valuation.

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Advances to Other Governmental Units

Long-term advances from the primary government to component units are made to finance activities during their operations and to finance capital acquisitions. The applicable governmental fund balance is reported as nonspendable in the fund financial statements for such advances to reflect the amount of fund balance not currently available for expenditure.

Interfund Transactions

During the course of normal operations, the City has numerous transactions between funds, including expenditures and transfers of resources to provide services, construct assets, and service debt. The accompanying financial statements generally reflect such transactions as transfers. Transfers between governmental and proprietary funds are netted as part of the reconciliation to the government-wide financial statements.

The Internal Service Funds record charges for motor pool, technology, and safety provided to various City departments and funds as operating revenue. All City funds record these payments as operating expenditures/expenses. The net revenues or losses of the Internal Service Fund, as well as the net position are included in the reconciliation to the government-wide financial statements.

Fund Balance Classifications

Fund balance classifications comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The following are the five fund balance classifications:

*Nonspendable* - assets that are not available in a spendable form such as inventory, prepaid expenditures, and long-term receivables not expected to be converted to cash in the near term. It also includes funds that are legally or contractually required to be maintained intact such as the corpus of a permanent fund or foundation.

*Restricted* - amounts that are required by external parties to be used for a specific purpose. Constraints are externally imposed by creditors, grantors, contributors or laws, regulations or enabling legislation.

*Committed* - amounts constrained on use imposed by formal action of the government's highest level of decision-making authority (i.e., Board, Council, etc.).

*Assigned* - amounts intended to be used for specific purposes. This is determined by the governing body, the budget or finance committee or a delegated municipality official.

*Unassigned* - all other resources; the remaining fund balance after nonspendable, restrictions, commitments, and assignments. This class only occurs in the General Fund, except for cases of negative fund balances. Negative fund balances are always reported as unassigned, no matter which fund the deficit occurs in.

For committed fund balance, City of Marshall's highest level of decision-making authority is the City Council. The formal action that is required to be taken to establish (and modify or rescind) a fund balance commitment is a Council Resolution.

**CITY OF MARSHALL  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

Fund Balance Classifications (continued)

For assigned fund balance, the City Council has delegated the responsibility for making fund balance assignments to the Finance Director and City Treasurer.

For the classification of fund balances, the City of Marshall considers restricted or unrestricted amounts to have been spent first when an expenditure is incurred for the purposes for which both restricted and unrestricted fund balance is available. Also for the classification of fund balances, after restricted amounts have been depleted, the City considers committed, assigned, or unassigned amounts to have been spent, in succession when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

Fund Balance Policy

The City Council has adopted a fund balance reserve policy to provide a general framework for setting unassigned fund balance. The ratios vary depending on the fund, ranging from 18-25 percent of the annual operating expenditures or 1.2 debt service ratio. If the unassigned fund balance falls below the minimum range, the City will replenish shortages or deficiencies using budget strategies and timeframes as detailed in the policy. At year end, total fund balance of the general fund met the minimum percentage requirement.

Restricted Net Position

Restrictions of net position shown in the government-wide financial statements indicate restrictions imposed by the funding source or some other outside source, which precludes their use for unrestricted purposes.

Federal Programs

Federal programs are accounted for in the funds to which the programs pertain. The single audit reports and financial data will be issued under separate cover as supplementary information to the basic financial statements.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**CITY OF MARSHALL  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 2 - DEPOSITS AND INVESTMENTS**

As of June 30, 2024, the City had deposits subject to the following risk:

Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. As of June 30, 2024, \$7,926,366 of the City's bank balance of \$8,938,938 was exposed to custodial credit risk because it was uninsured and uncollateralized. The carrying value on the books for deposits at the end of the year was \$9,160,339. The financial statements report \$1,720 of imprest cash on hand and \$701,560 of cash on deposit with the MSCPA.

Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

The City's banking and investment policy does not specifically address custodial credit risk, which is the risk of loss due to the failure of the security issuer or backer. The City believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all bank deposits. As a result, the City evaluates each financial institution with which it deposits funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

Interest Rate Risk

The City will minimize interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in market interest rates, by designating its investment portfolio with the objective of obtaining a rate of return through the economic cycles considering risk constraints and cash flow characteristics. The City's policy is that, unless matched to a specific cash flow, the government will not directly invest in securities maturing more than three years from the date of purchase. Reserve funds may be invested in securities exceeding three years if the maturity of such investments is made to coincide as nearly as practicable with the expected use of the funds.

	Fair Value	Weighted Average Maturity
PRIMARY GOVERNMENT		
Michigan CLASS Investment Pool	\$ 8,487,091	30 days
Michigan CLASS Edge Investment Pool	1,644,646	108 days
Federal Home Loan Bank	1,930,300	1.46 years
Commercial Paper	813,407	52 days
COMPONENT UNIT		
Michigan CLASS Investment Pool	53,291	30 days
	<u>\$ 12,928,735</u>	<u>116 days</u>

The City's investment in MERS total market portfolio is reported at its individual Net Asset Value. The weighted average maturity for the underlying investments held by each portfolio is not calculated or provided.

**CITY OF MARSHALL  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 2 - DEPOSITS AND INVESTMENTS (continued)**

Credit Risk

State law limits investments in certain types of investments to a prime or better rating issued by nationally recognized statistical rating organizations (NRSRO's). Obligations of the U.S. government or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk and do not require disclosure of credit quality. As of June 30, 2024, the City investment in the MI Class investments was rated AAAm by S&P Global Ratings, the City's investment in the MI Class Edge investments was rated AAAf/S1 by Fitch Ratings, the City's investment in commercial paper were rated P1 by Moody's and A1+ by S&P, and the City's investment in Federal Home Loan Bank bonds were rated Aaa by Moody's and AA+ by S&P. All of the City's investments comply with its policy regarding the types of investments it may hold.

Concentration of Credit Risk

The City will minimize concentration of credit risk, which is the risk of loss attributed to the magnitude of the City's investment in a single issuer, by security type and institution. Among other provisions, the City's investment policy provides that, except for U.S. treasuries and authorized investment pools, no more than 50 percent of the total investment portfolio may be invested in a single security type or with a single financial institution.

Foreign Currency Risk

The City is not authorized to invest in investments which have this type of risk.

Fair Value Measurement

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified using the fair value hierarchy.

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The City's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

As of June 30, 2024, the carrying amount and fair value for each investment type are as follows:

	Level 1	Level 2	Level 3	Total
Primary Government				
Federal Home Loan Bank	\$ -	\$ 1,930,300	\$ -	\$ 1,930,300
Commercial Paper	-	813,407	-	813,407
	<u>\$ -</u>	<u>\$ 2,743,707</u>	<u>\$ -</u>	<u>\$ 2,743,707</u>

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 2 - DEPOSITS AND INVESTMENTS (continued)**

Investments in Entities that Calculate Net Asset Value per Share

The City holds shares or interests in MERS, Michigan CLASS, and Michigan CLASS Edge investment pools where the fair value of the investments is measured on a recurring basis using net asset value per share (or its equivalent) of the investment companies as a practical expedient. The Michigan CLASS investment pools invest in U.S. Treasury obligations, federal agency obligations of the U.S. government, high-grade commercial paper (rated "A1" or better), collateralized bank deposits, repurchase agreements (collateralized at 102 percent by treasuries and agencies), and approved money market funds. The program is designed to meet the needs of Michigan public sector investors. It purchases securities that are legally permissible under state statutes and are available for investment by Michigan counties, cities, townships, school districts, authorities, and other public agencies. MERS invests assets in a manner which will seek the highest investment return consistent with the preservation of principal and meet the daily liquidity needs of participants.

At the year ended June 30, 2024, the fair value, unfunded commitments, and redemption rules of those investments are as follows:

	Fair Value	Unfunded Commitments	Redemption Frequency, if Eligible	Redemption Notice Period
PRIMARY GOVERNMENT				
Michigan CLASS Investment Pool	\$ 8,487,091	\$ -	No restrictions	None
Michigan CLASS Edge Investment Pool	1,644,646	-	No restrictions	None
COMPONENT UNIT				
Michigan CLASS Investment Pool	53,291	-	No restrictions	None
FIDUCIARY FUNDS				
MERS total market portfolio	2,361,359	-	No restrictions	None
	<u>\$ 12,546,387</u>	<u>\$ -</u>		

The deposits and investments referred to above have been reported in the cash and investments captions on the basic financial statements, based upon criteria disclosed in Note 1. The following summarizes the categorization of these amounts as of June 30, 2024:

	Primary Government	Component Units	Fiduciary Funds	Reporting Entity
Cash and investments	\$ 20,508,687	\$ 1,295,089	\$ 2,361,359	\$ 24,165,135
Cash and investments - restricted	988,578	-	-	988,578
	<u>\$ 21,497,265</u>	<u>\$ 1,295,089</u>	<u>\$ 2,361,359</u>	<u>\$ 25,153,713</u>

**NOTE 3 - INTERFUND RECEIVABLES AND PAYABLES**

The amount of interfund receivables and payables at June 30, 2024, are as follows:

Due to General Fund from:	
Nonmajor governmental funds	<u>\$ 85,096</u>



**CITY OF MARSHALL  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 3 - INTERFUND RECEIVABLES AND PAYABLES (continued)**

Amounts appearing as interfund payables and receivables arise from two types of transactions. One type of transaction is where a fund will pay for a good or service that at least a portion of the benefit belongs to another fund. The second type of transaction is where one fund provides a good or service to another fund. Balances at the end of the year are for transactions that have not cleared as of the balance sheet date.

**NOTE 4 - ADVANCES RECEIVABLE AND PAYABLE**

The following schedule details advances receivable and payable between funds of the primary government at June 30, 2024:

Advance to FiberNet Fund from:	
General Fund	\$ 1,000,000
Wastewater Fund	500,000
Electric Fund	<u>897,083</u>
	<u>\$ 2,397,083</u>

The \$2,397,083 interfund balance between the FiberNet Fund and other funds listed above represents the amount advanced to the FiberNet Fund to finance the installation of a fiber system. The amounts are not expected to be paid back in the next fiscal year. The FiberNet Fund also has a \$1,000,000 long-term advance from the Local Development Finance Authority, a component unit of the City.

**NOTE 5 - INTERFUND TRANSFERS**

Permanent reallocation of resources between funds of the reporting entity is classified as interfund transfers. For the purpose of the statement of activities, all interfund transfers between individual governmental funds and enterprise funds have been eliminated.

<u>Fund</u>	<u>Transfers In</u>	<u>Transfers Out</u>
General Fund	\$ -	\$ (444,784)
Municipal Streets Fund	285,440	-
Nonmajor governmental funds	<u>444,784</u>	<u>(285,440)</u>
	<u>\$ 730,224</u>	<u>\$ (730,224)</u>

Transfers are used to move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them, move receipts restricted to or allowed for debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 6 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2024, was as follows:

**Primary Government**

	Balance July 1, 2023	Additions/ Reclassifications	Reductions/ Reclassifications	Balance June 30, 2024
Governmental Activities				
Capital assets not being depreciated				
Land	\$ 1,759,160	\$ -	\$ -	\$ 1,759,160
Construction in progress	1,397,373	2,653,158	(1,476,688)	2,573,843
Subtotal	3,156,533	2,653,158	(1,476,688)	4,333,003
Capital assets being depreciated/amortized				
Land improvements	5,727,676	-	-	5,727,676
Buildings and improvements	25,451,426	9,888	-	25,461,314
Vehicles	5,366,393	463,549	(83,113)	5,746,829
Machinery and equipment	2,994,817	177,681	(218,225)	2,954,273
Right-to-use - equipment	71,331	-	-	71,331
Infrastructure	17,852,964	1,664,008	-	19,516,972
Subtotal	57,464,607	2,315,126	(301,338)	59,478,395
Less accumulated depreciation/amortization for:				
Land improvements	(5,579,618)	(15,352)	-	(5,594,970)
Buildings and improvements	(10,643,282)	(565,369)	-	(11,208,651)
Vehicles	(3,215,546)	(369,992)	83,113	(3,502,425)
Machinery and equipment	(2,091,571)	(147,540)	209,133	(2,029,978)
Right-to-use - equipment	(28,532)	(14,267)	-	(42,799)
Infrastructure	(7,187,219)	(646,111)	-	(7,833,330)
Subtotal	(28,745,768)	(1,758,631)	292,246	(30,212,153)
Net capital assets being depreciated/amortized	28,718,839	556,495	(9,092)	29,266,242
Capital assets, net	<u>\$ 31,875,372</u>	<u>\$ 3,209,653</u>	<u>\$ (1,485,780)</u>	<u>\$ 33,599,245</u>

Depreciation/amortization expense was charged to the following governmental activities:

General government	\$ 127,265
Public safety	470,400
Public works	715,024
Parks and recreation	27,214
Internal service funds	418,728
	<u>\$ 1,758,631</u>

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 6 - CAPITAL ASSETS (continued)**

**Primary Government (continued)**

	Balance July 1, 2023	Additions/ Reclassifications	Deletions/ Reclassifications	Balance June 30, 2024
Business-Type Activities				
Capital assets not being depreciated				
Land	\$ 377,033	\$ -	\$ -	\$ 377,033
Construction in progress	1,149,865	2,587,150	(1,113,977)	2,623,038
Subtotal	1,526,898	2,587,150	(1,113,977)	3,000,071
Capital assets being depreciated				
Land improvements	889,149	-	-	889,149
Building and improvements	8,540,319	9,900	-	8,550,219
Vehicles	582,364	515,429	(65,075)	1,032,718
Machinery and equipment	14,945,242	203,675	-	15,148,917
Infrastructure	42,383,935	1,429,590	-	43,813,525
Subtotal	67,341,009	2,158,594	(65,075)	69,434,528
Less accumulated depreciation for:				
Land improvements	(401,893)	(29,894)	-	(431,787)
Building and improvements	(7,084,682)	(151,518)	-	(7,236,200)
Vehicles	(446,496)	(95,298)	65,075	(476,719)
Machinery and equipment	(11,247,638)	(287,664)	-	(11,535,302)
Infrastructure	(19,450,459)	(1,301,320)	-	(20,751,779)
Subtotal	(38,631,168)	(1,865,694)	65,075	(40,431,787)
Net capital assets being depreciated	28,709,841	292,900	-	29,002,741
Capital assets, net	\$ 30,236,739	\$ 2,880,050	\$ (1,113,977)	\$ 32,002,812

Depreciation expense was charged to the following business-type activities:

Electric	\$ 642,790
Wastewater	312,214
Water	597,882
FiberNet	140,804
Marshall House	92,810
DART	79,194
	<u>\$ 1,865,694</u>

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 6 - CAPITAL ASSETS (continued)**

**Component Units**

	Balance July 1, 2023	Additions	Deletions	Balance June 30, 2024
Capital assets not being depreciated				
Land	\$ 488,124	\$ -	\$ -	\$ 488,124
Construction in progress	6,394,742	466,491	(6,850,446)	10,787
Subtotal	6,882,866	466,491	(6,850,446)	498,911
Capital assets being depreciated				
Infrastructure	1,445,815	6,850,447	-	8,296,262
Machinery and equipment	97,240	-	-	97,240
Subtotal	1,543,055	6,850,447	-	8,393,502
Less accumulated depreciation for:				
Infrastructure	(115,996)	(216,457)	-	(332,453)
Machinery and equipment	(93,880)	(560)	-	(94,440)
Subtotal	(209,876)	(217,017)	-	(426,893)
Net capital assets being depreciated	1,333,179	6,633,430	-	7,966,609
Capital assets, net	\$ 8,216,045	\$ 7,099,921	\$ (6,850,446)	\$ 8,465,520

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 7 - LONG-TERM OBLIGATIONS**

The following is a summary of changes in long-term obligations (including current portion) of the City for the year ended June 30, 2024:

**Primary Government**

	Balance July 1, 2023	Additions	Deletions	Balance June 30, 2024	Amounts Due Within One Year
<b>PRIMARY GOVERNMENT</b>					
Governmental Activities					
General obligation bonds	\$ 8,640,000	\$ -	\$ (705,000)	\$ 7,935,000	\$ 740,000
Direct borrowings	237,857	-	(139,217)	98,640	58,223
Compensated absences	366,615	33,140	-	399,755	99,939
Unamortized bond premiums	179,021	-	(14,660)	164,361	15,012
Total Governmental Activities	9,423,493	33,140	(858,877)	8,597,756	913,174
Business-type Activities					
General obligation bonds	8,220,000	-	(670,000)	7,550,000	645,000
Revenue bonds	6,100,000	-	(195,000)	5,905,000	210,000
Compensated absences	210,934	53,781	-	264,715	66,179
Unamortized bond premiums	297,875	-	(24,877)	272,998	25,408
Total Business-type Activities	14,828,809	53,781	(889,877)	13,992,713	946,587
Total Primary Government Long-term Obligations	<u>\$ 24,252,302</u>	<u>\$ 86,921</u>	<u>\$ (1,748,754)</u>	<u>\$ 22,590,469</u>	<u>\$ 1,859,761</u>
<b>COMPONENT UNIT</b>					
Local Development Finance Authority					
General obligation bonds	\$ 6,160,000	\$ -	\$ (335,000)	\$ 5,825,000	\$ 350,000
Unamortized bond premiums	304,568	-	(16,563)	288,005	16,563
Total Local Development Finance Authority	<u>\$ 6,464,568</u>	<u>\$ -</u>	<u>\$ (351,563)</u>	<u>\$ 6,113,005</u>	<u>\$ 366,563</u>
South Neighborhood Improvement Authority					
General obligation bonds	<u>\$ 765,000</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 765,000</u>	<u>\$ -</u>

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 7 - LONG-TERM OBLIGATIONS (continued)**

Significant details regarding outstanding long-term obligations (including current portion) are presented below:

**Primary Government**

Governmental Activities

General Obligation Bonds

\$5,325,000 2014 Building Authority General Obligation Bonds dated July 29, 2014 due in annual installments ranging from \$185,000 to \$320,000 through April 1, 2039, with interest of 4.00% payable semiannually. \$ 3,585,000

\$1,680,000 2013 Michigan Transportation General Obligation Bonds dated April 10, 2013 due in annual installments ranging from \$120,000 to \$135,000 through October 1, 2028, with interest ranging from 2.15% to 3.00% payable semiannually. 630,000

\$4,750,000 2021 Roads General Obligation Bonds dated May 18, 2021 due in annual installments ranging from \$435,000 to \$595,000 through April 1, 2031, with interest ranging from 1.00% to 2.00% payable semiannually. 3,720,000

\$ 7,935,000

Direct Borrowings

\$145,000 Fire Truck Installment Purchase dated July 9, 2015 due in annual installments ranging from \$23,159 through \$43,747 through July 9, 2025, with interest of 2.33%, payable semiannually. \$ 66,906

\$71,331 Copier Lease dated September 28, 2021 due in monthly installments ranging from \$1,195 to \$1,246 through August 1, 2026, with interest of 2.00%. 31,734

\$ 98,640

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 7 - LONG-TERM OBLIGATIONS (continued)**

Business-type Activities

General Obligation Bonds

\$1,345,000 2009 General Obligation Bonds dated July 7, 2009 due in annual installments ranging from \$80,000 to \$100,000 through April 1, 2029, with interest of 5.10% payable semiannually.	\$ 450,000
\$1,615,000 2012 Water General Obligation Bond dated September 5, 2012 due in annual installments ranging from \$90,000 to \$115,000 through April 1, 2032, with interest ranging from 3.00% to 3.30%, payable semiannually.	820,000
\$2,175,000 2012 Wastewater General Obligation Bond dated September 5, 2012 due in annual installments ranging from \$165,000 to \$205,000 through April 1, 2032, with interest ranging from 3.00% to 3.30%, payable semiannually	1,475,000
\$460,000 2016 Refunding Bond dated July 20, 2016 due in annual installments ranging from \$50,000 to \$55,000 through April 1, 2027, with interest of 4.00%, payable semiannually.	155,000
\$3,370,000 2016 General Obligation Bonds dated July 20, 2016 due in annual installments ranging from \$155,000 to \$230,000 through April 1, 2036, with interest ranging from 3.00% to 4.00%, payable semiannually.	2,285,000
\$2,665,000 2021 Dam General Obligation Bonds dated May 13, 2021 due in annual installments ranging from \$105,000 to \$175,000 through April 1, 2041, with interest of 2.75%, payable semiannually.	2,365,000
	<u>\$ 7,550,000</u>

Revenue Bonds

\$4,200,000 2019 Water Revenue Bonds dated July 9, 2019 due in annual installments ranging from \$130,000 to \$370,000 through April 1, 2040, with interest of 3.00%, payable semiannually.	\$ 3,780,000
\$2,200,000 2022 Water Revenue Bonds date April 1, 2023 due in annual installments ranfing from \$80,000 to \$165,000 through April 1, 2042, with interest of 4.25% payable semiannually.	2,125,000

<b>Component Unit</b>	<u><u>\$ 5,905,000</u></u>
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General Obligation Bonds

\$6,445,000 2022 General Obligation Bonds dated May 17, 2022 due in annual installments ranging from \$350,000 to \$560,000 through April 1, 2037, with interest of 4.00%, payable semiannually.	\$ 5,825,000
\$765,000 2021 Revenue Bonds dated May 13, 2021 due in annual installments ranging from \$0 to \$65,000 through October 1, 2037, with interest of 3.40%, payable semiannually.	765,000
	<u><u>\$ 6,590,000</u></u>

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 7 - LONG-TERM OBLIGATIONS (continued)**

Compensated Absences

In accordance with City personnel policies and/or contracts negotiated with various employee groups of the City, individual employees have vested rights upon termination of employment to receive payment for unused vacation and sick leave under formulas and conditions specified in their respective personnel policies and/or contracts. The dollar amount of these vested rights, including related payroll taxes, amounted to \$399,756 and \$264,715 for vacation and sick for governmental and business-type activities, respectively, at June 30, 2024. Of those amounts, \$99,939 and \$66,179 have been recorded as current liabilities for governmental and business-type activities, respectively.

The City's outstanding obligations from direct borrowings and direct placements related to governmental activities of \$98,640 contain provisions that in an event of default, either by (1) unable to make principal or interest payments (2) false or misrepresentation is made to the lender (3) become insolvent or make an assignment for the benefit of its creditors (4) if the lender at any time in good faith believes that the prospect of payment of any indebtedness is impaired. Upon the occurrence of any default event, the outstanding amounts, including accrued interest become immediately due and payable.

All City departments and funds with employees liquidate vacation, compensated absences, and normal sick leave as a direct payout. For governmental activities, compensated absences are generally liquidated by the General Fund.

Year Ending June 30,	Primary Government					
	General Obligation / Revenue Bonds				Direct Borrowing	
	Governmental Activities		Business-Type Activities		Governmental Activities	
	Principal	Interest	Principal	Interest	Principal	Interest
2025	\$ 740,000	\$ 209,874	\$ 855,000	\$ 452,026	\$ 58,223	\$ 1,828
2026	775,000	195,454	895,000	421,907	37,927	482
2027	810,000	179,799	940,000	390,385	2,490	6
2028	850,000	163,124	910,000	357,258	-	-
2029	885,000	145,394	960,000	325,425	-	-
2030-2034	2,385,000	476,813	4,260,000	1,150,818	-	-
2035-2039	1,490,000	183,400	3,450,000	522,138	-	-
2040-2042	-	-	1,185,000	65,888	-	-
	<u>\$ 7,935,000</u>	<u>\$ 1,553,858</u>	<u>\$ 13,455,000</u>	<u>\$ 3,685,845</u>	<u>\$ 98,640</u>	<u>\$ 2,316</u>

Year Ending June 30,	Component Units	
	General Obligation Bonds	
	Principal	Interest
2025	\$ 350,000	\$ 259,010
2026	415,000	244,160
2027	430,000	227,860
2028	445,000	210,960
2029	465,000	193,375
2030-2034	2,605,000	678,580
2035-2038	<u>1,880,000</u>	<u>148,880</u>
	<u>\$ 6,590,000</u>	<u>\$ 1,962,825</u>



**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 8 - LEASES RECEIVABLE**

The City leases tower space to a cellular company. The City will receive annual escalating payments through November 2047. For the year ended June 30, 2024, the City recognized \$3,630 in lease revenue. As of June 30, 2024, the City reports a receivable and deferred inflow of resources associated with this lease of \$354,791. The deferred inflow of resources will be recognized as revenue over the lease term.

**NOTE 9 - DEFINED BENEFIT PENSION PLAN**

Plan Description

The City participates in the Michigan Municipal Employees' Retirement System (MERS) of Michigan. MERS is an agent multiple-employer, statewide public employee pension plan established by the Michigan's Legislature under Public Act 135 of 1945 and administered by a nine-member Retirement Board. MERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by accessing MERS website at [www.mersofmich.com](http://www.mersofmich.com).

Summary of Significant Accounting Policies

For the purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Municipal Employees Retirement System (MERS) of Michigan and additions to/deductions from MERS' fiduciary net position have been determined on the same basis as they are reported by MERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Benefits Provided

Benefits provided include plans with multipliers ranging from 2.50% to 3.00%.

Vesting period of 10 years.

Normal retirement age is 60 with early retirement of 50 to 55 with 25 years of service or reduced early retirement at 50 with 25 years of service or 55 with 15 years of service.

Final average compensation is calculated based on three to five years.

Benefit terms, within the parameters established by MERS, are generally established and amended by authority of the City Council, generally after negotiations of these terms with the affected unions. Benefit terms may be subject to binding arbitration in certain circumstances.

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 9 - DEFINED BENEFIT PENSION PLAN (continued)**

Benefits Provided (continued)

At the December 31, 2023, valuation date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries receiving benefits	108
Inactive employees entitled to but not yet receiving benefits	21
Active employees	<u>37</u>
Total employees covered by the Plan	<u><u>166</u></u>

Contributions

Article 9, Section 24 of the State of Michigan constitution requires that financial benefits arising on account of employee service rendered in each year be funded during that year. Accordingly, MERS retains an independent actuary to determine the annual contribution. The employer is required to contribute amounts at least equal to the actuarially determined rate, as established by the MERS retirement board. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The employer may establish contribution rates to be paid by its covered employees.

Payable to the Pension Plan

At June 30, 2024, there were no amounts outstanding by the City for contributions to the pension plan required for the year ended June 30, 2024.

Net Pension Liability

The employer's net pension liability reported at June 30, 2024 was determined using a measure of the total pension liability and the pension net position as of December 31, 2023. The December 31, 2023 total pension liability was determined by an actuarial valuation performed as of that date.

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 9 - DEFINED BENEFIT PENSION PLAN (continued)**

Net Pension Liability (continued)

Changes in the net pension liability during the measurement year were as follows:

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
<u>Changes in Net Pension Liability</u>	<u>(a)</u>	<u>(b)</u>	<u>(a)-(b)</u>
Balances at December 31, 2022	\$ 41,520,372	\$ 22,520,846	\$ 18,999,526
Changes for the Year			
Service cost	450,718	-	450,718
Interest on total pension liability	2,917,045	-	2,917,045
Difference between expected and actual experience	180,968	-	180,968
Changes of assumptions	299,872	-	299,872
Employer contributions	-	1,956,005	(1,956,005)
Employee contributions	-	240,576	(240,576)
Net investment income (loss)	-	2,467,600	(2,467,600)
Benefit payments, including employee refunds	(3,021,251)	(3,021,251)	-
Administrative expense	-	(52,368)	52,368
Net changes	827,352	1,590,562	(763,210)
Balances as of December 31, 2023	\$ 42,347,724	\$ 24,111,408	\$ 18,236,316

Pension Expenses and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2024, the City recognized pension expense of \$2,160,847. The City reported deferred outflows and inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 90,484	\$ -
Assumption changes	149,936	-
Net difference between projected and actual earnings on pension plan investments	1,204,379	-
Contributions subsequent to the measurement date*	927,779	-
Total	\$ 2,372,578	\$ -

\* The amount reported as deferred outflows of resources resulting from contributions subsequent to the measurement date will be recognized as an addition in the net pension liability for the year ending June 30, 2025.

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 9 - DEFINED BENEFIT PENSION PLAN (continued)**

Pension Expenses and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (continued)

Amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Years Ending June 30,	Pension Expense
2025	\$ 456,139
2026	429,268
2027	732,719
2028	<u>(173,327)</u>
	<u>\$ 1,444,799</u>

Actuarial Assumptions

The total pension liability in the December 31, 2023, annual actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation: 2.5%

Salary increases: 3.00% in the long-term plus a percentage based on age related scale to reflect merit, longevity, and promotional pay increases.

Investment rate of return: 7.18%, net of investment expenses, including inflation.

Mortality rates used were based on a version of Pub-2010 and fully generational MP-2019.

The actuarial assumptions used in the valuation were based on the results of the 2014-2018 Five-Year Experience Study.

Discount Rate

The discount rate used to measure the total pension liability is 7.18%. The projection of cash flows used to determine the discount rate assumes that employer and employee contributions will be made at the rates agreed upon for employees and the actuarially determined rates for employers.

Projected Cash Flows

Based on these assumptions, the pension plan's fiduciary net position was projected to be available to pay all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**CITY OF MARSHALL  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 9 - DEFINED BENEFIT PENSION PLAN (continued)**

Projected Cash Flows (continued)

The long-term expected rate of return on pension plan investments was determined using a model method in which the best-estimate ranges of expected future real rates of return (expected returns, net of investment and administrative expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return	Expected Money-Weighted Rate of Return
Global equity	60.00%	4.38%	2.63%
Global fixed income	20.00%	2.00%	0.40%
Private investments	20.00%	7.00%	1.40%
	<u>100.00%</u>		<u>4.43%</u>
Inflation			2.50%
Administrative expense netted above			<u>0.25%</u>
Investment rate of return (discount rate)			<u>7.18%</u>

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the Net Pension Liability of the employer, calculated using the discount rates 7.18%, as well as what the employer's Net Pension Liability would be using a discount rate that is 1% lower or 1% higher than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
Net pension liability	<u>\$ 22,935,949</u>	<u>\$ 18,236,316</u>	<u>\$ 14,287,701</u>

Changes in Assumptions

The discount rate changed from 7.25% to 7.18% during plan year 2023.

Changes in Benefit Terms

There were no changes in benefit terms during plan year 2023.

**CITY OF MARSHALL  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 10 - DEFINED CONTRIBUTION PENSION PLAN**

The City provides a defined contribution pension plan, which provides retirement benefits to qualified employees who were hired after July 1, 2013. In a defined contribution plan, benefits depend solely on amounts contributed to the plan plus investment earnings. The City's contribution for employees eligible to participate in the plans vests based on years of service with 100% vesting occurring after 5 years of service. The City and participants contribute a percentage of participant's salary to the plans. City contributions to the MERS plan are 10% of salary and participant contributions are 7.7% of salary. City contributions for the fiscal year 2024 were \$314,479 and participant contributions were \$242,150. The plan provisions and contribution amounts were established by the City Council and may be amended by the Council. The plan is administered along with the defined benefit pension plans, through MERS.

**NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS**

Plan Description

The City of Marshall Other Post-Employment Benefits Plan (the "Plan") is a single-employer defined benefit healthcare plan administered by the City using MERS' retiree health funding vehicle (RHFV). The Plan provides certain retiree medical benefits as other post-employment benefits (OPEB) to all applicable employees, in accordance with union agreements and/or personnel policies. Benefit provisions are established by the City Council. The Plan does not issue a separate stand-alone financial statement.

Benefits Provided

The Plan was established and is being funded under the authority of the City. The City has no obligation to make contributions in advance of when the premiums are due for payment (i.e., may be financed on a "pay-as-you-go" basis). The Plan has no legally required reserves.

Summary of Plan Participants

At the June 30, 2024 valuation date, the following employees were covered by the benefit terms:

Active plan members	1
Retirees and beneficiaries	<u>62</u>
Total employees covered by the plan	<u><u>63</u></u>

Net OPEB Liability

The net OPEB liability of the City was measured as of June 30, 2024, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation performed as of that date.

**CITY OF MARSHALL  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (continued)**

Actuarial Assumptions

The total OPEB liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation rate	2.50%
Salary increases	3.00%
Investment rate of return	7.00%, including inflation
Healthcare cost trend rate	7.25% graded down 4.50% by 0.25% per year
20-year Municipal bond rate	4.00%

Mortality rates were based on the 2010 public general employees and healthy retirees, headcount weighted with improvement scale MP-2021.

The assumptions used in the June 30, 2024 valuation were determined by the City's management as of June 30, 2024.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Real Rate of Return</u>
Global equity	60.00%	4.50%
Global fixed income	20.00%	2.00%
Private investments	20.00%	7.00%
Total	100.00%	

Discount Rate

The discount rate used to measure the total OPEB liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that City contributions will be \$200,000 in addition to paying retiree benefits from general operating funds for the foreseeable future. Thus, based on those assumptions, the retirement plan's fiduciary net position was projected to be sufficient to make all projected future benefit payments of current plan members. There is no cross-over point. This discount rate is used to determine the Total OPEB Liability. As of June 30, 2023, the discount rate used to value OPEB liabilities was 7.00%.

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (continued)**

Changes in Assumptions

The actuarial assumptions were changed during the year as follows:

- 20-year Municipal bond rate changed from 4.31% to 4.00%.

Change in Net OPEB Liability

The change in the net OPEB liability for the year ended June 30, 2024 is as follows:

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Net OPB Liability
<u>Changes in Net OPEB Liability</u>	<u>(a)</u>	<u>(b)</u>	<u>(a)-(b)</u>
Balances at June 30, 2023	\$ 6,501,336	\$ 2,145,799	\$ 4,355,537
Changes for the Year			
Service cost	5,223	-	5,223
Interest on total OPEB liability	439,981	-	439,981
Difference between expected and actual experience	(876,890)	-	(876,890)
Changes of assumptions	(1,000)	-	(1,000)
Employer contributions	-	442,243	(442,243)
Net investment income	-	220,260	(220,260)
Benefit payments, including employee refunds	(442,243)	(442,243)	-
Administrative expense	-	(4,700)	4,700
Net changes	(874,929)	215,560	(1,090,489)
Balances as of June 30, 2024	\$ 5,626,407	\$ 2,361,359	\$ 3,265,048

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

	<u>1% Decrease</u>	<u>Current Rate</u>	<u>1% Increase</u>
Net OPEB liability	\$ 3,767,478	\$ 3,265,048	\$ 2,838,010



**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 11 - OTHER POST-EMPLOYMENT BENEFITS (continued)**

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rate:

	<u>1% Decrease</u>	<u>Current Rate</u>	<u>1% Increase</u>
Net OPEB liability	<u>\$ 2,823,824</u>	<u>\$ 3,265,048</u>	<u>\$ 3,776,831</u>

OPEB Expenses and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2024, the City recognized an OPEB benefit of \$578,633. At June 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Net difference between projected and actual earnings on plan investments	<u>\$ 2,005</u>	<u>\$ -</u>

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending June 30,</u>	<u>OPEB Expense</u>
2025	\$ (13,347)
2026	44,319
2027	(15,638)
2028	<u>(13,329)</u>
	<u>\$ 2,005</u>

**NOTE 12 - RISK MANAGEMENT**

The City is exposed to various risks of loss related to property loss, torts, errors and omissions, and employee injuries (workers' compensation), as well as medical benefits provided to employees. The City has purchased commercial insurance for excess claims for general and auto liability, auto physical damage, and property loss claims. Settled claims relating to the commercial insurance have not exceeded the amount of insurance coverage in any of the past three fiscal years.

**CITY OF MARSHALL  
NOTES TO FINANCIAL STATEMENTS**

**NOTE 12 - RISK MANAGEMENT (continued)**

The City also participates in a pool, the Michigan Municipal League Workers' Compensation Fund, with other municipalities for workers' compensation losses. The pool is organized under Public Act 317 of 1969, as amended. In the event the pool's claims and expenses for a policy year exceed the total normal annual premiums for said years, all members of the specific pool's policy year may be subject to special assessment to make up the deficiency. The City has not been informed of any special assessments being required in any of the past three fiscal years.

**NOTE 13 - COMMITMENTS AND CONTINGENCIES**

The City participates in a number of Federal and State assisted grant programs which are subject to compliance audits. The periodic program compliance audits of many of the programs have not yet been completed or final resolution has not been received. Accordingly, the City's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

Contingent liabilities represent items that are not recognized in the Statement of Net Position at June 30, 2024 because there is significant uncertainty as to the outcome of a future event. Contingent liabilities are recorded in the Statement of Net Position only when the contingency is probable, and the amount can be estimated. The City estimates that the potential claims against the City not covered by insurance resulting from such litigation would not materially affect the financial statements of the City.

**NOTE 14 - DIAL-A-RIDE DISCLOSURES**

The following disclosures are required by the Michigan Department of Transportation (MDOT) relative to the City's Dial-A-Ride program which is funded by and through MDOT:

*Cost Allocation Plans*

The Dial-A-Ride has one cost allocation plan (central service - building) where the methodology has been approved by the Office of Passenger Transportation (OPT). The cost allocation plan was adhered to in the preparation of the financial statements.

*Nonfinancial Methodology*

The methodology used for compiling vehicle mileage is adequate and reliable.

*Depreciation*

The depreciation expense reported in 51300 equals the ineligible depreciation reported in 55007. Therefore, the depreciation assurance regarding approval of useful life is not required.

*Capital Funds Used to Pay for Operating*

No operating expenses are subtracted out as ineligible because no capital money was used to pay for operating expenses for the fiscal year ended June 30, 2024.

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 14 - DIAL-A-RIDE DISCLOSURES (continued)**

*Expenses Associated with PTMS Codes 406 & 407*

Expenses associated with 406xx Auxiliary Transportation Revenue (advertising revenue) and / or 407xx Non-transportation, if any, are subtracted out as ineligible under 56002 Ineligible Expenses Associated with Advertising Revenue for the fiscal year ended September 30, 2023.

*Retirement Benefits*

The Dial-A-Ride offers two pension compensation plans: MERS defined benefit and MERS defined contribution. During the fiscal year ended September 30, 2023 the Dial-A-Ride paid \$0 in 50210 DC Pensions under its MERS defined contribution plan. The entire amount was expensed on the books and reported in 50210 DC Pensions. The entire sum of \$0 was paid (e.g., an out-of-pocket payment) and, therefore, no DC pension is subtracted out under 58010 Ineligible DC Pensions.

Pension costs incurred for the MERS defined benefit plan were calculated pursuant to the MERS GASB 68 Implementation Guide. The total pension expense recognized as calculated in STEP 6 of the guide was \$41,477 for the Dial-A-Ride's fiscal year end of September 30, 2023. The entire amount of \$41,477 was expensed on the books and is reported in 50220 DB Pensions as of September 30, 2023. The transit agency paid (e.g., an out of pocket payment) \$40,268, therefore, \$1,209 of defined benefit pension costs are ineligible for reimbursement. \$1,209 has been added in as ineligible on the OAR schedule under 58020 Ineligible DB Pension.

OPEB costs incurred for the OPEB plan were calculated in accordance with GASB 75. The total OPEB expense recognized in the actuarial valuation is \$20,560. The entire amount of \$20,560 was expensed on the books and is reported in 50230 Other Post-employment Benefits (OPEB). The transit agency paid (e.g., an out of pocket payment) \$35,854, therefore, \$20,560 of OPEB costs are eligible for reimbursement.

	Defined Benefit Pension	Defined Benefit OPEB
Cumulative ineligible expenses/cost, beginning of year	\$ 105,229	\$ (923,414)
Current year ineligible expenses/cost	<u>1,209</u>	<u>(15,294)</u>
Cumulative ineligible expenses/cost, end of year	<u><u>\$ 106,438</u></u>	<u><u>\$ (938,708)</u></u>

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 15 - FUND BALANCE CLASSIFICATIONS**

The following are the various fund balance classifications as of June 30, 2024:

	General Fund	Municipal Streets Fund	Nonmajor Governmental Funds	Total
Fund Balances				
Nonspendable				
Inventory	\$ 25,038	\$ -	\$ 36,058	\$ 61,096
Prepays	63,108	-	566	63,674
Advances	1,384,400	-	-	1,384,400
Endowments	-	-	321,851	321,851
Restricted				
Streets	-	181,201	2,164,571	2,345,772
Regional law enforcement center	-	-	610,003	610,003
Capital projects	-	-	50	50
Leaf, brush, and trash removal	-	-	48,451	48,451
Drug and law enforcement	-	-	1,950	1,950
SAFER	-	-	12	12
Cemetery perpetual care	-	-	341,668	341,668
Debt service	-	-	278,584	278,584
ARPA	-	-	33,508	33,508
Building Inspection	-	-	169,959	169,959
RAP Program	-	-	160,643	160,643
Committed				
Fire truck	184,000	-	-	184,000
Special projects	-	-	567,997	567,997
Unassigned	2,251,987	-	-	2,251,987
 TOTAL FUND BALANCES	 \$ 3,908,533	 \$ 181,201	 \$ 4,735,871	 \$ 8,825,605

**NOTE 16 - CHANGES WITHIN THE FINANCIAL REPORTING ENTITY**

For the year ended June 30, 2024, the City implemented the following new pronouncements: GASB Statement No. 100, *Accounting Changes and Error Corrections - an amendment of GASB Statement No. 62*.

**Summary:** This Statement prescribes the accounting and financial reporting for (1) each type of accounting change and (2) error correction. This Statement requires that (a) changes in accounting principles and error corrections be reported retroactively by restating prior periods, (b) changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and (c) changes in accounting estimates be reported prospectively by recognizing the change in the current period.

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 16 - CHANGES WITHIN THE FINANCIAL REPORTING ENTITY (continued)**

During the fiscal year 2024, changes to or within the financial reporting entity resulted in adjustments to beginning fund balance, as follows:

	Reporting Units Affected by Adjustments to Beginning Balances	
	Municipal Streets	Nonmajor Governmental Funds
Fund balances, as previously reported	\$ -	\$ 4,877,407
Change from nonmajor to major fund	1,620,365	(1,620,365)
Fund balances, as restated	<u>\$ 1,620,365</u>	<u>\$ 3,257,042</u>

**NOTE 17 - NET POSITION DEFICITS**

The following funds had net position deficits at June 30, 2024:

	Net Position	
	Unrestricted	Total
PRIMARY GOVERNMENT		
Business-type Activities		
FiberNet Fund	\$ (2,865,626)	\$ (109,755)
COMPONENT UNITS		
Downtown Development Authority	(106,501)	(50,831)
South Neighborhood Improvement Authority	37,429	(113,585)

**NOTE 18 - UPCOMING ACCOUNTING PRONOUNCEMENTS**

In June 2022, the GASB issued Statement No. 101, *Compensated Absences*. This statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid cash or settled through noncash means. This Statement also establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. The City is currently evaluating the impact this standard will have on the financial statements when adopted during the 2024-2025 fiscal year.

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 18 - UPCOMING ACCOUNTING PRONOUNCEMENTS (continued)**

In December 2023, the GASB issued Statement No. 102, *Certain Risk Disclosures*. This Statement requires a government to assess whether a concentration or constraint makes the government vulnerable to the risk of a substantial impact. Additionally, this Statement requires a government to assess whether an event or events associated with a concentration or constraint that could cause the substantial impact have occurred, have begun to occur, or are more likely than not to begin to occur within 12 months of the date the financial statements are issued. If a government determines that those criteria for disclosure have been met for a concentration or constraint, it should disclose information in notes to financial statements in sufficient detail to enable users of financial statements to understand the nature of circumstances disclosed and the government's vulnerability to the risk of substantial impact. The City is currently evaluating the impact this standard will have on the financial statements when adopted during the 2024-2025 fiscal year.

In April 2024, the GASB issued Statement No. 103, *Financial Reporting Model Improvements*. This Statement establishes new accounting and financial reporting requirements - or modifies existing requirements - related to the following:

- a. Management's discussion and analysis (MD&A);
  - i. Requires that the information presented in MD&A be limited to the related topics discussed in five specific sections:
    - 1) Overview of the Financial Statements,
    - 2) Financial Summary,
    - 3) Detailed Analyses,
    - 4) Significant Capital Asset and Long-Term Financing Activity,
    - 5) Currently Known Facts, Decisions, or Conditions;
  - ii. Stresses detailed analyses should explain why balances and results of operations changed rather than simply presenting the amounts or percentages by which they changed;
  - iii. Removes the requirement for discussion of significant variations between original and final budget amounts and between final budget amounts and actual results;
- b. Unusual or infrequent items;
- c. Presentation of the proprietary fund statement of revenues, expenses, and changes in fund net position;
  - i. Requires that the proprietary fund statement of revenues, expenses, and changes in fund net position continue to distinguish between operating and nonoperating revenues and expenses and clarifies the definition of operating and nonoperating revenues and expenses;
  - ii. Requires that a subtotal for *operating income (loss) and noncapital subsidies* be presented before reporting other nonoperating revenues and expenses and defines subsidies;
- d. Information about major component units in basic financial statements should be presented separately in the statement of net position and statement of activities unless it reduces the readability of the statements in which case combining statements of should be presented after the fund financial statements;
- e. Budgetary comparison information should include variances between original and final budget amounts and variances between final budget and actual amounts with explanations of significant variances required to be presented in the notes to RSI.

The City is currently evaluating the impact this standard will have on the financial statements when adopted during the 2025-2026 fiscal year.

**CITY OF MARSHALL**  
**NOTES TO FINANCIAL STATEMENTS**

**NOTE 18 - UPCOMING ACCOUNTING PRONOUNCEMENTS (continued)**

In September 2024, the GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*. This Statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosures required by Statement No. 34. Lease assets recognized in accordance with Statement No. 87, *Leases*, and intangible right-to-use assets recognized in accordance with Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*, should be disclosed separately by major class of underlying asset in the capital assets note disclosures. Subscription assets recognized in accordance with Statement No. 96, *Subscription-based Information Technology Arrangements*, also should be separately disclosed. In addition, this Statement requires intangible assets other than those three types to be disclosed separately by major class. This Statement also requires additional disclosures for capital assets held for sale. The City is currently evaluating the impact this standard will have on the financial statements when adopted during the 2025-2026 fiscal year.

**NOTE 19 - SUBSEQUENT EVENT**

On October 28, 2024, the City sold the Marshall House, a major enterprise activity, for \$9.5 million.

## **REQUIRED SUPPLEMENTARY INFORMATION**



**CITY OF MARSHALL  
GENERAL FUND  
BUDGETARY COMPARISON SCHEDULE  
YEAR ENDED JUNE 30, 2024**

	Original Budget	Final Amended Budget	Actual	Variances with Final Budget Positive (Negative)
REVENUES				
Property taxes	\$ 4,516,077	\$ 4,516,077	\$ 4,603,178	\$ 87,101
Licenses and permits	272,000	187,000	165,723	(21,277)
Intergovernmental	1,425,311	1,510,270	1,807,551	297,281
Charges for services	402,586	417,586	378,502	(39,084)
Fines and forfeits	14,000	14,000	14,320	320
Interest and rents	727,034	727,034	836,929	109,895
Other	888,557	1,278,557	1,337,639	59,082
TOTAL REVENUES	8,245,565	8,650,524	9,143,842	493,318
EXPENDITURES				
Current				
General government				
Council	2,957	3,657	3,301	356
Manager	201,101	211,101	202,242	8,859
Assessor	71,877	71,877	71,290	587
Attorney	75,000	360,000	346,892	13,108
Human resources	46,840	56,840	55,587	1,253
Clerk	104,678	128,577	128,449	128
Treasurer	536,552	564,761	536,059	28,702
City hall	83,170	109,170	101,341	7,829
Chapel	1,730	1,730	1,211	519
Other City properties	65,000	65,000	63,331	1,669
Non-departmental	843,340	786,729	765,143	21,586
Total general government	2,032,245	2,359,442	2,274,846	84,596
Public safety				
Police	2,107,259	2,181,259	2,150,475	30,784
Crossing guards	5,660	5,660	4,946	714
Dispatch operations	122,000	125,000	124,873	127
Fire	1,249,328	1,309,328	1,305,511	3,817
Total public safety	3,484,247	3,621,247	3,585,805	35,442
Public works				
Street	1,026,990	1,026,990	967,160	59,830
Composting	51,902	51,902	45,508	6,394
Engineering	43,274	46,730	43,510	3,220
Cemetery	175,268	199,268	193,308	5,960
Airport	165,922	190,922	189,911	1,011
Public services building	125,769	166,769	171,168	(4,399)
Total public works	1,589,125	1,682,581	1,610,565	72,016

**CITY OF MARSHALL  
GENERAL FUND  
BUDGETARY COMPARISON SCHEDULE (continued)  
YEAR ENDED JUNE 30, 2024**

	Original Budget	Final Amended Budget	Actual	Variances with Final Budget Positive (Negative)
EXPENDITURES (continued)				
Current (continued)				
Community and economic development				
Farmers market	\$ 18,511	\$ 24,011	\$ 24,128	\$ (117)
Planning and zoning	129,764	219,764	197,582	22,182
Total community and economic development	148,275	243,775	221,710	22,065
Recreation and culture				
Recreation	351,334	394,834	378,949	15,885
Parks	107,193	134,193	132,015	2,178
Total recreation and culture	458,527	529,027	510,964	18,063
Debt service	45,073	130,032	130,031	1
Capital outlay	-	77,000	76,523	477
TOTAL EXPENDITURES	7,757,492	8,643,104	8,410,444	232,660
EXCESS OF REVENUES OVER EXPENDITURES	488,073	7,420	733,398	725,978
OTHER FINANCING SOURCES (USES)				
Transfers in	30,000	-	-	-
Transfers out	(446,374)	(446,374)	(444,784)	1,590
TOTAL OTHER FINANCING SOURCES (USES)	(416,374)	(446,374)	(444,784)	1,590
NET CHANGE IN FUND BALANCE	71,699	(438,954)	288,614	727,568
Fund balance, beginning of year	3,619,919	3,619,919	3,619,919	-
Fund balance, end of year	\$ 3,691,618	\$ 3,180,965	\$ 3,908,533	\$ 727,568

**CITY OF MARSHALL  
MUNICIPAL STREET FUND  
BUDGETARY COMPARISON SCHEDULE  
YEAR ENDED JUNE 30, 2024**

	Original Budget	Final Amended Budget	Actual	Variances with Final Budget Positive (Negative)
REVENUES				
Interest and rents	\$ 50,000	\$ 50,000	\$ 73,459	\$ 23,459
Other revenue	-	16,695	154,372	137,677
TOTAL REVENUES	50,000	66,695	227,831	161,136
EXPENDITURES				
Current				
Public works	861,060	1,687,060	1,952,435	(265,375)
EXCESS OF REVENUES (UNDER) EXPENDITURES	(811,060)	(1,620,365)	(1,724,604)	(104,239)
OTHER FINANCING SOURCES				
Transfer in	-	-	285,440	285,440
NET CHANGE IN FUND BALANCE	(811,060)	(1,620,365)	(1,439,164)	181,201
Fund balance, beginning of year	1,620,365	1,620,365	1,620,365	-
Fund balance, end of year	\$ 809,305	\$ -	\$ 181,201	\$ 181,201

**CITY OF MARSHALL**  
**DEFINED BENEFIT PENSION PLAN**  
**SCHEDULE OF CHANGES IN THE CITY'S NET PENSION LIABILITY AND RELATED RATIOS**  
**LAST TEN FISCAL YEARS (ULTIMATELY TEN YEARS WILL BE DISPLAYED)**  
**(AMOUNTS WERE DETERMINED AS OF 12/31 OF EACH FISCAL YEAR)**

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
CHANGE IN TOTAL PENSION LIABILITY										
Service cost	\$ 450,718	\$ 443,110	\$ 425,726	\$ 382,455	\$ 408,090	\$ 394,120	\$ 433,744	\$ 479,907	\$ 499,467	\$ 494,170
Interest	2,917,045	2,844,314	2,846,747	2,734,814	2,752,916	2,682,389	2,674,178	2,624,048	2,516,972	2,450,825
Changes of benefit terms	-	-	-	-	70	-	4,811	-	-	-
Difference between expected and actual experience	180,968	709,332	(27,590)	224,980	(80,974)	288,807	(639,786)	(201,324)	(31,309)	-
Changes of assumptions	299,872	-	1,387,534	815,496	1,114,526	-	-	-	1,499,182	-
Benefit payments, including employee refunds	(3,021,251)	(2,973,480)	(2,759,318)	(2,653,844)	(2,563,879)	(2,417,509)	(2,283,549)	(2,222,675)	(2,142,685)	(2,143,777)
Net Change in Total Pension Liability	827,352	1,023,276	1,873,099	1,503,901	1,630,749	947,807	189,398	679,956	2,341,627	801,218
Total Pension Liability, beginning	41,520,372	40,497,096	38,623,997	37,120,096	35,489,347	34,541,540	34,352,142	33,672,186	31,330,559	30,529,341
Total Pension Liability, ending	<u>\$ 42,347,724</u>	<u>\$ 41,520,372</u>	<u>\$ 40,497,096</u>	<u>\$ 38,623,997</u>	<u>\$ 37,120,096</u>	<u>\$ 35,489,347</u>	<u>\$ 34,541,540</u>	<u>\$ 34,352,142</u>	<u>\$ 33,672,186</u>	<u>\$ 31,330,559</u>
CHANGE IN PLAN FIDUCIARY NET POSITION										
Contributions - employer	\$ 1,956,005	\$ 1,868,810	\$ 1,522,547	\$ 1,259,552	\$ 1,104,995	\$ 984,063	\$ 862,172	\$ 790,417	\$ 710,139	\$ 611,791
Contributions - employee	240,576	300,007	256,274	275,570	248,537	269,424	282,382	311,834	329,215	353,729
Net investment income (loss)	2,467,600	(2,672,801)	3,285,702	2,712,878	2,751,161	(856,613)	2,742,993	2,241,410	(311,804)	1,337,330
Benefit payments, including employee refunds	(3,021,251)	(2,973,480)	(2,759,318)	(2,653,844)	(2,563,879)	(2,417,509)	(2,283,549)	(2,222,675)	(2,142,685)	(2,143,777)
Administrative expenses	(52,368)	(47,330)	(37,687)	(43,800)	(47,356)	(43,320)	(43,520)	(44,490)	(46,163)	(48,890)
Net Change in Plan Fiduciary Net Position	1,590,562	(3,524,794)	2,267,518	1,550,356	1,493,458	(2,063,955)	1,560,478	1,076,496	(1,461,298)	110,183
Plan Fiduciary Net Position, beginning	22,520,846	26,045,640	23,778,122	22,227,766	20,734,308	22,798,263	21,237,785	20,161,289	21,622,587	21,512,404
Plan Fiduciary Net Position, ending	<u>\$ 24,111,408</u>	<u>\$ 22,520,846</u>	<u>\$ 26,045,640</u>	<u>\$ 23,778,122</u>	<u>\$ 22,227,766</u>	<u>\$ 20,734,308</u>	<u>\$ 22,798,263</u>	<u>\$ 21,237,785</u>	<u>\$ 20,161,289</u>	<u>\$ 21,622,587</u>
City's Net Pension Liability	\$ 18,236,316	\$ 18,999,526	\$ 14,451,456	\$ 14,845,875	\$ 14,892,330	\$ 14,755,039	\$ 11,743,277	\$ 13,114,357	\$ 13,510,897	\$ 9,707,972
Plan fiduciary net position as a percentage of the total pension liability	56.94%	54.24%	64.31%	61.56%	59.88%	58.42%	66.00%	61.82%	59.88%	69.01%
Covered payroll	\$ 2,790,571	\$ 2,671,417	\$ 2,866,513	\$ 2,781,676	\$ 2,978,869	\$ 2,879,640	\$ 3,220,900	\$ 3,544,724	\$ 3,714,381	\$ 3,702,727
City's net pension liability as a percentage of covered payroll	653.5%	711.2%	504.1%	533.7%	499.9%	512.4%	364.6%	370.0%	363.7%	262.2%

**CITY OF MARSHALL  
DEFINED BENEFIT PENSION PLAN  
SCHEDULE OF CITY CONTRIBUTIONS  
LAST TEN FISCAL YEARS  
(AMOUNTS WERE DETERMINED AS OF 6/30 EACH FISCAL YEAR)**

	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Actuarially determined contributions	\$ 1,879,920	\$ 2,011,143	\$ 1,670,079	\$ 1,351,493	\$ 1,166,246	\$ 984,063	\$ 862,172	\$ 815,277	\$ 710,139	\$ 654,990
Contributions in relation to the actuarially determined contribution	<u>1,879,920</u>	<u>2,011,143</u>	<u>1,670,079</u>	<u>1,351,493</u>	<u>1,166,246</u>	<u>984,063</u>	<u>862,172</u>	<u>815,277</u>	<u>710,139</u>	<u>654,990</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered payroll	\$ 2,934,990	\$ 2,856,931	\$ 3,029,723	\$ 2,950,962	\$ 2,919,292	\$ 2,822,047	\$ 3,317,527	\$ 3,459,896	\$ 3,751,525	\$ 3,702,728
Contributions as a percentage of covered payroll	64.05%	70.40%	55.12%	45.80%	39.95%	34.87%	25.99%	23.56%	18.93%	17.69%

**CITY OF MARSHALL**  
**OTHER POST-EMPLOYMENT BENEFITS PLAN**  
**SCHEDULE OF CHANGES IN THE PLAN'S NET OPEB LIABILITY AND RELATED RATIOS**  
**LAST SEVEN MEASUREMENT DATES (ULTIMATELY TEN YEARS WILL BE DISPLAYED)**  
**(AMOUNTS WERE DETERMINED AS OF 6/30 OF EACH FISCAL YEAR)**

	2024	2023	2022	2021	2020	2019	2018
<b>CHANGE IN TOTAL OPEB LIABILITY</b>							
Service cost	\$ 5,223	\$ 4,985	\$ 8,222	\$ 8,348	\$ 31,537	\$ 165,819	\$ 155,319
Interest	439,981	448,276	640,587	658,434	690,180	761,974	764,687
Difference between expected and actual experience	(876,890)	(133,017)	(2,629,273)	(78,507)	(1,272,562)	(78,697)	(107,694)
Changes of assumptions	(1,000)	52,467	197,259	(226,421)	(287,369)	(14,990,818)	471,768
Benefit payments, including refunds of member contributions	(442,243)	(540,661)	(509,541)	(699,489)	(575,706)	(587,200)	(548,507)
Net Change in Total OPEB Liability	(874,929)	(167,950)	(2,292,746)	(337,635)	(1,413,920)	(14,728,922)	735,573
Total OPEB Liability, beginning	6,501,336	6,669,286	8,962,032	9,299,667	10,713,587	25,442,509	24,706,936
Total OPEB Liability, ending	<u>\$ 5,626,407</u>	<u>\$ 6,501,336</u>	<u>\$ 6,669,286</u>	<u>\$ 8,962,032</u>	<u>\$ 9,299,667</u>	<u>\$ 10,713,587</u>	<u>\$ 25,442,509</u>
<b>CHANGE IN PLAN FIDUCIARY NET POSITION</b>							
Employer contributions	\$ -	\$ 200,000	\$ 200,000	\$ 200,000	\$ 200,000	\$ -	\$ -
Contributions/benefits paid from general operating funds	442,243	540,661	509,541	699,489	575,706	587,200	548,507
OPEB plan net investment income (loss)	220,260	141,409	(162,190)	386,713	26,540	27,816	67,943
Benefit payments, including refunds of member contributions	(442,243)	(540,661)	(509,541)	(699,489)	(575,706)	(587,200)	(548,507)
Administrative expenses	(4,700)	(3,721)	(3,537)	(2,862)	(2,111)	(1,972)	(2,206)
Net Change in Plan Fiduciary Net Position	215,560	337,688	34,273	583,851	224,429	25,844	65,737
Plan Fiduciary Net Position, beginning	2,145,799	1,808,111	1,773,838	1,189,987	965,558	939,714	873,977
Plan Fiduciary Net Position, ending	<u>\$ 2,361,359</u>	<u>\$ 2,145,799</u>	<u>\$ 1,808,111</u>	<u>\$ 1,773,838</u>	<u>\$ 1,189,987</u>	<u>\$ 965,558</u>	<u>\$ 939,714</u>
Plan's Net OPEB Liability	\$ 3,265,048	\$ 4,355,537	\$ 4,861,175	\$ 7,188,194	\$ 8,109,680	\$ 9,748,029	\$ 24,502,795
Plan fiduciary net position as a percentage of the total OPEB liability	41.97%	33.01%	27.11%	19.79%	12.80%	9.01%	3.69%
Covered payroll	\$ 56,813	\$ 55,549	\$ 51,855	\$ 336,660	\$ 456,791	\$ 301,626	N/A
Plan's net OPEB liability as a percentage of covered payroll	5747.01%	7840.89%	9374.55%	2135.15%	1775.36%	3231.83%	N/A

**CITY OF MARSHALL**  
**OTHER POST-EMPLOYMENT BENEFITS PLAN**  
**SCHEDULE OF EMPLOYER OPEB CONTRIBUTIONS**  
**LAST SEVEN FISCAL YEARS (ULTIMATELY TEN YEARS WILL BE DISPLAYED)**  
**(AMOUNTS WERE DETERMINED AS OF 6/30 OF EACH FISCAL YEAR)**

	2024	2023	2022	2021	2020	2019	2018
Actuarially determined contributions	\$ 1,067,864	\$ 1,025,188	\$ 7,725,352	\$ 4,516,130	\$ 3,721,006	\$ 1,579,522	\$ 8,242,097
Contributions in relation to the actuarially determined contribution	442,243	740,661	709,541	899,489	775,706	587,200	548,507
Contribution deficiency	<u>\$ 625,621</u>	<u>\$ 284,527</u>	<u>\$ 7,015,811</u>	<u>\$ 3,616,641</u>	<u>\$ 2,945,300</u>	<u>\$ 992,322</u>	<u>\$ 7,693,590</u>
Covered payroll	\$ 56,813	\$ 55,549	\$ 51,855	\$ 336,660	\$ 456,791	\$ 301,626	N/A
Contributions as a percentage of covered payroll	778.42%	1333.35%	1368.32%	267.18%	169.82%	194.68%	N/A

**CITY OF MARSHALL**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

**NOTE 1 - EXCESS OF EXPENDITURES OVER APPROPRIATIONS**

The City's budgeted expenditures have been shown at the activity level for the General Fund and major special revenue funds. The approved budgets for the City have been adopted at the activity level for the General Fund and total expenditure level for the special revenue funds.

During the year ended June 30, 2024, the City incurred expenditures in the General Fund and major special revenue fund in excess of the amounts appropriated as follows:

	<u>Amounts Appropriated</u>	<u>Amounts Expended</u>	<u>Variance</u>
General Fund			
Current			
Public works			
Public services building	\$ 166,769	\$ 171,168	\$ (4,399)
Community and economic development			
Farmers market	24,011	24,128	(117)
Municipal Streets Fund			
Current			
Public works	1,687,060	1,952,435	(265,375)

**NOTE 2 - DEFINED BENEFIT PENSION PLAN**

Actuarial valuation information relative to the determination of contributions:

Valuation date: December 31, 2023

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry Age Normal
Amortization method	Level percentage of payroll, closed
Remaining amortization period	15 years
Asset valuation method	5-year smoothed
Inflation rate	2.50%
Investment rate of return	7.18%, net of investment expenses and administrative expenses including inflation
Mortality	Pub-2010 and fully generated MP-2019

Changes in Assumptions: The discount rate changed from 7.25% to 7.18% during plan year 2023.

Changes in Benefit Terms: There were no changes in benefit terms during plan year 2023.



**CITY OF MARSHALL**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

**NOTE 3 - OTHER POST-EMPLOYMENT BENEFITS PLAN**

Actuarial valuation information relative to the determination of contributions:

Valuation date: June 30, 2024

Methods and assumptions used to determine contribution rates:

Actuarial cost method	Entry Age Normal
Amortization method	Level percentage of payroll
Asset valuation method	Market value of assets
Inflation rate	2.50%
Salary increases rate	3.00%
Investment rate of return	7.00%
Mortality	2010 Public Safety and General Employees and Healthy Retirees, Headcount weighted, IRS 2024 Adjusted Scale MP-2021

Changes of Benefit Terms: There were no changes of benefit terms during plan year 2023.

Changes of Assumptions: 20-year Municipal bond rate changed from 4.31% to 4.00%.

## **OTHER SUPPLEMENTARY INFORMATION**

**CITY OF MARSHALL**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING BALANCE SHEET**  
**JUNE 30, 2024**

	Special						
	Major Streets	Local Streets	Marshall Regional Law Enforcement Center	Leaf, Brush, and Trash Removal	Drug Forfeiture	SAFER Grant	ARPA Grant
ASSETS							
Cash and investments	\$ 1,506,485	\$ 533,177	\$ 617,700	\$ 48,451	\$ 1,950	\$ -	\$ 209,597
Accounts receivable, net	-	-	-	-	-	-	-
Due from other governmental units	127,758	41,856	-	-	-	62,476	-
Inventories	36,058	-	-	-	-	-	-
Prepays	-	-	-	-	-	-	-
TOTAL ASSETS	<u>\$ 1,670,301</u>	<u>\$ 575,033</u>	<u>\$ 617,700</u>	<u>\$ 48,451</u>	<u>\$ 1,950</u>	<u>\$ 62,476</u>	<u>\$ 209,597</u>
LIABILITIES AND FUND BALANCES							
LIABILITIES							
Accounts payable	\$ 39,821	\$ 868	\$ 5,879	\$ -	\$ -	\$ -	\$ 2,235
Accrued liabilities	2,275	1,741	1,818	-	-	8,157	-
Due to other funds	-	-	-	-	-	54,307	-
Due to other governmental units	-	-	-	-	-	-	-
Unearned revenue	-	-	-	-	-	-	173,854
TOTAL LIABILITIES	<u>42,096</u>	<u>2,609</u>	<u>7,697</u>	<u>-</u>	<u>-</u>	<u>62,464</u>	<u>176,089</u>
FUND BALANCES							
Nonspendable	36,058	-	-	-	-	-	-
Restricted	1,592,147	572,424	610,003	48,451	1,950	12	33,508
Committed	-	-	-	-	-	-	-
TOTAL FUND BALANCES	<u>1,628,205</u>	<u>572,424</u>	<u>610,003</u>	<u>48,451</u>	<u>1,950</u>	<u>12</u>	<u>33,508</u>
TOTAL LIABILITIES AND FUND BALANCES	<u>\$ 1,670,301</u>	<u>\$ 575,033</u>	<u>\$ 617,700</u>	<u>\$ 48,451</u>	<u>\$ 1,950</u>	<u>\$ 62,476</u>	<u>\$ 209,597</u>

Revenue			Debt Service		Capital Projects		Permanent	
CDBG	Building Inspection	RAP Program	Building Authority	Capital Improvement Bond	Building Authority Construction	Special Projects	Cemetery	Total
\$ -	\$ -	\$ 609	\$ 1,145	\$ 277,439	\$ 50	\$ 564,919	\$ 662,169	\$ 4,423,691
59,097	459,397	-	-	-	-	3,438	1,350	523,282
83,111	-	332,714	-	-	-	-	-	647,915
-	-	-	-	-	-	-	-	36,058
-	566	-	-	-	-	-	-	566
<u>\$ 142,208</u>	<u>\$ 459,963</u>	<u>\$ 333,323</u>	<u>\$ 1,145</u>	<u>\$ 277,439</u>	<u>\$ 50</u>	<u>\$ 568,357</u>	<u>\$ 663,519</u>	<u>\$ 5,631,512</u>
\$ 142,208	\$ 215,350	\$ 63,680	\$ -	\$ -	\$ -	\$ 360	\$ -	\$ 470,401
-	4,942	-	-	-	-	-	-	18,933
-	30,789	-	-	-	-	-	-	85,096
-	-	109,000	-	-	-	-	-	109,000
-	38,357	-	-	-	-	-	-	212,211
<u>142,208</u>	<u>289,438</u>	<u>172,680</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>360</u>	<u>-</u>	<u>895,641</u>
-	566	-	-	-	-	-	321,851	358,475
-	169,959	160,643	1,145	277,439	50	-	341,668	3,809,399
-	-	-	-	-	-	567,997	-	567,997
<u>-</u>	<u>170,525</u>	<u>160,643</u>	<u>1,145</u>	<u>277,439</u>	<u>50</u>	<u>567,997</u>	<u>663,519</u>	<u>4,735,871</u>
<u>\$ 142,208</u>	<u>\$ 459,963</u>	<u>\$ 333,323</u>	<u>\$ 1,145</u>	<u>\$ 277,439</u>	<u>\$ 50</u>	<u>\$ 568,357</u>	<u>\$ 663,519</u>	<u>\$ 5,631,512</u>

**CITY OF MARSHALL**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**YEAR ENDED JUNE 30, 2024**

	Special						
			Formerly Nonmajor				
	Major Streets	Local Streets	Municipal Streets	Marshall Regional Law Enforcement Center	Leaf, Brush, and Trash Removal	Drug Forfeiture	SAFER Grant
REVENUES							
Property taxes	\$ -	\$ -		\$ -	\$ 178,599	\$ -	\$ -
Licenses and permits	-	-		-	-	-	-
Intergovernmental	1,082,727	261,060		-	14,711	-	235,924
Charges for services	-	-		304,660	-	-	-
Interest	52,411	36,243		12,453	1,042	124	-
Other	-	-		56,160	-	-	-
TOTAL REVENUES	1,135,138	297,303		373,273	194,352	124	235,924
EXPENDITURES							
Current							
General government	-	-		-	-	-	-
Public safety	-	-		383,305	-	-	235,912
Public works	309,764	536,362		-	169,461	-	-
Community and economic development	-	-		-	-	-	-
Debt service	133,276	-		-	-	-	-
Capital outlay	-	-		-	-	-	-
TOTAL EXPENDITURES	443,040	536,362		383,305	169,461	-	235,912
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	692,098	(239,059)		(10,032)	24,891	124	12
OTHER FINANCING SOURCES (USES)							
Transfers in	-	-		108,284	-	-	-
Transfers out	-	-		-	-	-	-
TOTAL OTHER FINANCING SOURCES (USES)	-	-		108,284	-	-	-
NET CHANGE IN FUND BALANCES	692,098	(239,059)		98,252	24,891	124	12
Fund balances, beginning of year, as previously reported	936,107	811,483	1,620,365	511,751	23,560	1,826	-
Changes within financial reporting entity (nonmajor to major)	-	-	(1,620,365)	-	-	-	-
Fund balances, beginning of year, as restated	936,107	811,483		511,751	23,560	1,826	-
Fund balances, end of year	\$ 1,628,205	\$ 572,424		\$ 610,003	\$ 48,451	\$ 1,950	\$ 12

Revenue				Debt Service		Capital Projects		Permanent	
ARPA Grant	CDBG	Building Inspection	RAP Program	Building Authority	Capital Improvement Bond	Building Authority Construction	Special Projects	Cemetery	Total
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 537,215	\$ -	\$ -	\$ -	\$ 715,814
-	-	1,633,200	-	-	-	-	-	-	1,633,200
387,295	145,265	-	817,114	-	32,140	-	-	-	2,976,236
-	-	-	-	-	-	-	-	10,675	315,335
18,743	-	288	26	-	6,312	-	8,023	23,825	159,490
-	97,968	-	-	-	-	-	487,646	-	641,774
406,038	243,233	1,633,488	817,140	-	575,667	-	495,669	34,500	6,441,849
124,970	-	-	657,857	-	-	-	-	-	782,827
-	-	1,462,963	-	-	-	-	-	-	2,082,180
-	-	-	-	-	-	-	-	2,559	1,018,146
-	243,245	-	-	-	-	-	-	-	243,245
-	-	-	-	336,500	460,682	-	-	-	930,458
-	-	-	-	-	-	-	65,508	-	65,508
124,970	243,245	1,462,963	657,857	336,500	460,682	-	65,508	2,559	5,122,364
281,068	(12)	170,525	159,283	(336,500)	114,985	-	430,161	31,941	1,319,485
-	-	-	-	336,500	-	-	-	-	444,784
(262,325)	-	-	(23,115)	-	-	-	-	-	(285,440)
(262,325)	-	-	(23,115)	336,500	-	-	-	-	159,344
18,743	(12)	170,525	136,168	-	114,985	-	430,161	31,941	1,478,829
14,765	12	-	24,475	1,145	162,454	50	137,836	631,578	4,877,407
-	-	-	-	-	-	-	-	-	(1,620,365)
14,765	12	-	24,475	1,145	162,454	50	137,836	631,578	3,257,042
\$ 33,508	\$ -	\$ 170,525	\$ 160,643	\$ 1,145	\$ 277,439	\$ 50	\$ 567,997	\$ 663,519	\$ 4,735,871

**CITY OF MARSHALL  
NONMAJOR ENTERPRISE FUNDS  
COMBINING STATEMENT OF NET POSITION  
JUNE 30, 2024**

	Marshall House	DART	Solid Waste	Total
<b>ASSETS</b>				
Current assets				
Cash and investments	\$ 1,999,336	\$ 1,391,398	\$ 136,082	\$ 3,526,816
Accounts receivable	-	3,165	97,730	100,895
Due from other governmental units	-	15,332	-	15,332
Prepays	-	3,410	67	3,477
Total current assets	<u>1,999,336</u>	<u>1,413,305</u>	<u>233,879</u>	<u>3,646,520</u>
Noncurrent assets				
Capital assets, net of accumulated depreciation/amortization	<u>1,069,057</u>	<u>330,548</u>	<u>-</u>	<u>1,399,605</u>
<b>TOTAL ASSETS</b>	<u>3,068,393</u>	<u>1,743,853</u>	<u>233,879</u>	<u>5,046,125</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows of resources related to pensions	43,282	48,604	-	91,886
Deferred outflows of resources related to OPEB	<u>36</u>	<u>41</u>	<u>-</u>	<u>77</u>
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<u>43,318</u>	<u>48,645</u>	<u>-</u>	<u>91,963</u>
<b>LIABILITIES</b>				
Current liabilities				
Accounts payable	104,055	58,694	244	162,993
Accrued liabilities	479	5,973	390	6,842
Unearned revenue	<u>-</u>	<u>25,817</u>	<u>-</u>	<u>25,817</u>
Total current liabilities	<u>104,534</u>	<u>90,484</u>	<u>634</u>	<u>195,652</u>
Noncurrent liabilities				
Net other post-employment benefits liability	59,424	66,933	-	126,357
Net pension liability	<u>332,672</u>	<u>373,580</u>	<u>-</u>	<u>706,252</u>
Total noncurrent liabilities	<u>392,096</u>	<u>440,513</u>	<u>-</u>	<u>832,609</u>
<b>TOTAL LIABILITIES</b>	<u>496,630</u>	<u>530,997</u>	<u>634</u>	<u>1,028,261</u>
<b>NET POSITION</b>				
Investment in capital assets	1,069,057	330,548	-	1,399,605
Unrestricted	<u>1,546,024</u>	<u>930,953</u>	<u>233,245</u>	<u>2,710,222</u>
<b>TOTAL NET POSITION</b>	<u>\$ 2,615,081</u>	<u>\$ 1,261,501</u>	<u>\$ 233,245</u>	<u>\$ 4,109,827</u>

**CITY OF MARSHALL  
NONMAJOR ENTERPRISE FUNDS  
COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION  
YEAR ENDED JUNE 30, 2024**

	Marshall House	DART	Solid Waste	Total
OPERATING REVENUES				
Charges for services	\$ 487,836	\$ 21,627	\$ 429,555	\$ 939,018
Other	24,938	3,600	-	28,538
<b>TOTAL OPERATING REVENUES</b>	<b>512,774</b>	<b>25,227</b>	<b>429,555</b>	<b>967,556</b>
OPERATING EXPENSES				
Personnel services	50,939	224,256	11,008	286,203
Material and supplies	29,536	26,109	4,270	59,915
Utilities	129,562	1,445	-	131,007
Contractual	605,662	87,343	360,556	1,053,561
Insurance	9,910	2,157	-	12,067
Maintenance	24,801	19,666	-	44,467
Other expenses	11,233	19,517	1,635	32,385
Depreciation/amortization	92,810	79,194	-	172,004
<b>TOTAL OPERATING EXPENSES</b>	<b>954,453</b>	<b>459,687</b>	<b>377,469</b>	<b>1,791,609</b>
<b>OPERATING INCOME (LOSS)</b>	<b>(441,679)</b>	<b>(434,460)</b>	<b>52,086</b>	<b>(824,053)</b>
NONOPERATING REVENUES				
Intergovernmental	621,627	588,913	-	1,210,540
Property taxes	-	241,057	-	241,057
Interest earnings	25,096	31,854	4,336	61,286
<b>TOTAL NONOPERATING REVENUES</b>	<b>646,723</b>	<b>861,824</b>	<b>4,336</b>	<b>1,512,883</b>
<b>CHANGE IN NET POSITION</b>	<b>205,044</b>	<b>427,364</b>	<b>56,422</b>	<b>688,830</b>
Net position, beginning of year	2,410,037	834,137	176,823	3,420,997
<b>Net position, end of year</b>	<b>\$ 2,615,081</b>	<b>\$ 1,261,501</b>	<b>\$ 233,245</b>	<b>\$ 4,109,827</b>



**CITY OF MARSHALL**  
**NONMAJOR ENTERPRISE FUNDS**  
**COMBINING STATEMENT OF CASH FLOWS**  
**YEAR ENDED JUNE 30, 2024**

	Marshall House	DART	Solid Waste	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Cash receipts from customers	\$ 512,774	\$ 22,116	\$ 430,361	\$ 965,251
Cash paid to suppliers	(802,171)	(102,932)	(398,206)	(1,303,309)
Cash paid to employees	(60,519)	(234,435)	(10,946)	(305,900)
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<b>(349,916)</b>	<b>(315,251)</b>	<b>21,209</b>	<b>(643,958)</b>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Intergovernmental	621,627	296,458	-	918,085
Property taxes received	-	241,057	-	241,057
<b>NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES</b>	<b>621,627</b>	<b>537,515</b>	<b>-</b>	<b>1,159,142</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Purchases of capital assets	(29,050)	(273,874)	-	(302,924)
Intergovernmental	-	277,123	-	277,123
<b>NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES</b>	<b>(29,050)</b>	<b>3,249</b>	<b>-</b>	<b>(25,801)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Interest received	25,096	31,854	4,336	61,286
<b>NET INCREASE IN CASH AND INVESTMENTS</b>	<b>267,757</b>	<b>257,367</b>	<b>25,545</b>	<b>550,669</b>
Cash and investments, beginning of year	1,731,579	1,134,031	110,537	2,976,147
Cash and investments, end of year	<u>\$ 1,999,336</u>	<u>\$ 1,391,398</u>	<u>\$ 136,082</u>	<u>\$ 3,526,816</u>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities				
Operating income (loss)	\$ (441,679)	\$ (434,460)	\$ 52,086	\$ (824,053)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities				
Depreciation/amortization	92,810	79,194	-	172,004
(Increase) decrease in:				
Accounts receivable	-	(3,111)	806	(2,305)
Prepays	277	(2,579)	(9)	(2,311)
Deferred outflows of resources related to pension	18,308	20,562	-	38,870
Deferred outflows of resources related to OPEB	1,266	1,420	-	2,686
Increase (decrease) in:				
Accounts payable	8,256	55,884	(31,736)	32,404
Accrued liabilities	(305)	(19)	62	(262)
Net pension liability	(9,873)	(11,093)	-	(20,966)
Net other post-employment benefits liability	(18,976)	(21,049)	-	(40,025)
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<b>\$ (349,916)</b>	<b>\$ (315,251)</b>	<b>\$ 21,209</b>	<b>\$ (643,958)</b>

**CITY OF MARSHALL**  
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF NET POSITION**  
**JUNE 30, 2024**

	Data Processing	Motor Pool	Safety	Total
<b>ASSETS</b>				
Current assets				
Cash and investments	\$ 279,206	\$ 531,027	\$ 9,636	\$ 819,869
Accounts receivable	484	-	-	484
Inventories	-	-	1	1
Prepays	47,421	839	-	48,260
Total current assets	327,111	531,866	9,637	868,614
Noncurrent assets				
Capital assets, net of accumulated depreciation/amortization	105,847	2,546,906	-	2,652,753
<b>TOTAL ASSETS</b>	<b>432,958</b>	<b>3,078,772</b>	<b>9,637</b>	<b>3,521,367</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Deferred outflows of resources related to pensions	-	1,138	-	1,138
Deferred outflows related to OPEB	-	1	-	1
Total deferred outflows of resources	-	1,139	-	1,139
<b>LIABILITIES</b>				
Current liabilities				
Accounts payable	4,450	14,263	-	18,713
Accrued liabilities	958	4,022	-	4,980
Current portion of compensated absences	-	1,314	-	1,314
Current portion of long-term debt	14,476	-	-	14,476
Total current liabilities	19,884	19,599	-	39,483
Noncurrent liabilities				
Net other post-employment benefits liability	-	1,633	-	1,633
Net pension liability	-	8,747	-	8,747
Noncurrent portion of compensated absences	-	3,942	-	3,942
Noncurrent portion of long-term debt	17,258	-	-	17,258
Total noncurrent liabilities	17,258	14,322	-	31,580
<b>TOTAL LIABILITIES</b>	<b>37,142</b>	<b>33,921</b>	<b>-</b>	<b>71,063</b>
<b>NET POSITION</b>				
Net investment in capital assets	74,113	2,546,906	-	2,621,019
Unrestricted	321,703	499,084	9,637	830,424
<b>TOTAL NET POSITION</b>	<b>\$ 395,816</b>	<b>\$ 3,045,990</b>	<b>\$ 9,637</b>	<b>\$ 3,451,443</b>

**CITY OF MARSHALL**  
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**YEAR ENDED JUNE 30, 2024**

	Data Processing	Motor Pool	Safety	Total
OPERATING REVENUES				
Charges for services	\$ 264,671	\$ 682,534	\$ -	\$ 947,205
OPERATING EXPENSES				
Personnel services	26,254	15,984	-	42,238
Material and supplies	99,902	82,128	-	182,030
Utilities	-	25,862	-	25,862
Contractual	126,301	90,136	-	216,437
Insurance	-	127,112	-	127,112
Maintenance	2,851	55,145	-	57,996
Other expenses	2,155	17,934	296	20,385
Depreciation/amortization	17,648	401,080	-	418,728
TOTAL OPERATING EXPENSES	275,111	815,381	296	1,090,788
OPERATING (LOSS)	(10,440)	(132,847)	(296)	(143,583)
NONOPERATING REVENUES (EXPENSES)				
Intergovernmental	-	58,560	1,728	60,288
Interest earnings	8,469	8,487	143	17,099
Gain on sale of capital assets	-	43,647	-	43,647
Interest expense	(789)	-	-	(789)
TOTAL NONOPERATING REVENUES (EXPENSES)	7,680	110,694	1,871	120,245
CHANGE IN NET POSITION	(2,760)	(22,153)	1,575	(23,338)
Net position, beginning of year	398,576	3,068,143	8,062	3,474,781
Net position, end of year	\$ 395,816	\$ 3,045,990	\$ 9,637	\$ 3,451,443

**CITY OF MARSHALL**  
**INTERNAL SERVICE FUNDS**  
**COMBINING STATEMENT OF CASH FLOWS**  
**YEAR ENDED JUNE 30, 2024**

	Data Processing	Motor Pool	Safety	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Cash received from interfund services provided	\$ 264,671	\$ 693,823	\$ -	\$ 958,494
Cash paid to suppliers	(244,005)	(395,729)	(571)	(640,305)
Cash paid to employees	(26,203)	(112,972)	-	(139,175)
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<b>(5,537)</b>	<b>185,122</b>	<b>(571)</b>	<b>179,014</b>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Intergovernmental	-	58,560	1,728	60,288
Purchases of capital assets	(72,244)	(150,768)	-	(223,012)
Proceeds from sale of capital assets	-	52,739	-	52,739
Payments on borrowings	(14,189)	-	-	(14,189)
Interest and fees paid	(789)	-	-	(789)
<b>NET CASH PROVIDED (USED) BY CAPITAL AND RELATED FINANCING ACTIVITIES</b>	<b>(87,222)</b>	<b>(39,469)</b>	<b>1,728</b>	<b>(124,963)</b>
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Interest received	8,469	8,487	143	17,099
<b>NET INCREASE (DECREASE) IN CASH AND INVESTMENTS</b>	<b>(84,290)</b>	<b>154,140</b>	<b>1,300</b>	<b>71,150</b>
Cash and investments, beginning of year	363,496	376,887	8,336	748,719
Cash and investments, end of year	\$ 279,206	\$ 531,027	\$ 9,636	\$ 819,869
<b>Reconciliation of operating (loss) to net cash provided (used) by operating activities</b>				
Operating (loss)	\$ (10,440)	\$ (132,847)	\$ (296)	\$ (143,583)
Adjustment to reconciled operating (loss) to net cash provided (used) by operating activities				
Depreciation/amortization	17,648	401,080	-	418,728
(Increase) decrease in:				
Accounts receivable	-	11,289	-	11,289
Prepays	(11,021)	(562)	-	(11,583)
Deferred outflows of resources related to pension	-	17,455	-	17,455
Deferred outflows of resources related to OPEB	-	390	-	390
Increase (decrease) in:				
Accounts payable	(1,775)	3,150	(275)	1,100
Accrued liabilities	51	625	-	676
Compensated absences	-	1,091	-	1,091
Net pension liability	-	(94,662)	-	(94,662)
Other post-employment benefits liability	-	(21,887)	-	(21,887)
<b>NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES</b>	<b>\$ (5,537)</b>	<b>\$ 185,122</b>	<b>\$ (571)</b>	<b>\$ 179,014</b>

**DIAL A RIDE FUND  
TRANSIT SCHEDULES**

**CITY OF MARSHALL  
DIAL-A-RIDE FUND  
SCHEDULE 1 - SCHEDULE OF LOCAL REVENUES  
YEAR ENDED JUNE 30, 2024**

Description	7/1/2023 - 9/30/2023	10/1/2023 - 6/30/2024	Total
Demand Response (Farebox)			
Regular Service	\$ 4,659	\$ 16,968	\$ 21,627
Advertising	6,352	(2,752)	3,600
Other revenues	18,403	(6,189)	12,214
Tax levy	212,171	28,886	241,057
Interest income	7,579	24,275	31,854
TOTAL LOCAL REVENUES	<u>\$ 249,164</u>	<u>\$ 61,188</u>	<u>\$ 310,352</u>

**DIAL-A-RIDE FUND  
SCHEDULE 1A - SCHEDULE OF LOCAL REVENUES  
YEAR ENDED SEPTEMBER 30, 2023**

Description	10/1/2022 - 6/30/2023	7/1/2023 - 9/30/2023	Total
Demand Response (Farebox)			
Regular Service	\$ 25,306	\$ 4,659	\$ 29,965
Advertising	(2,752)	6,352	3,600
Other revenues	(18,403)	18,403	-
Tax levy	7,722	212,171	219,893
Contributions from local units	5,000	-	5,000
Interest income	16,572	7,579	24,151
TOTAL LOCAL REVENUES	<u>\$ 33,445</u>	<u>\$ 249,164</u>	<u>\$ 282,609</u>

**CITY OF MARSHALL  
DIAL-A-RIDE FUND  
SCHEDULE OF EXPENDITURES OF FEDERAL AND STATE AWARDS  
YEAR ENDED JUNE 30, 2024**

Federal and State Grantor/Pass-Through Grantor/Program Title	Assistance Listing Number	Grant No./ Authorization Number	Program Award Amount	Current Year's Expenditures			Prior Years' Expenditures	Award Amount Remaining
				Total	Federal	State		
U.S. DEPARTMENT OF TRANSPORTATION								
Passed through Michigan Department of Transportation Formula Grants for Other than Urbanized Areas	20.509							
Operating Assistance - Section 5311 (FY24)		N/A	\$ 97,387	\$ 97,387	\$ 97,387	\$ -	\$ -	\$ -
Operating Assistance - Section 5311 (FY23)		N/A	125,946	9,085	9,085	-	116,861	-
Capital Assistance		N/A	277,123	277,123	277,123	-	-	-
RTAP		N/A	2,597	2,597	2,597	-	-	-
			503,053	386,192	386,192	-	116,861	-
MICHIGAN DEPARTMENT OF TRANSPORTATION								
Operating Assistance - Act 51 Nonurban/Small Urban	N/A	N/A	162,899	162,899	-	162,899	-	-
TOTALS			\$ 665,952	\$ 549,091	\$ 386,192	\$ 162,899	\$ 116,861	\$ -
				(a)	(a)			

<sup>(a)</sup> The schedule below reconciles the total Federal and State revenues reported in the June 30, 2024, financial statements to the expenditures reported in the Schedule of Expenditures of Federal and State Awards.

	Revenue per Financial Statements	Adjustments for Prior Year Reconciliations	Federal and State Award Expenditures
Federal	\$ 386,192	\$ -	\$ 386,192
State	190,507	(27,608)	162,899
Local	12,214	(12,214)	-
	<u>\$ 588,913</u>	<u>\$ (39,822)</u>	<u>\$ 549,091</u>

**CITY OF MARSHALL  
DIAL-A-RIDE FUND  
SCHEDULE 2A - SCHEDULE OF FEDERAL AND STATE AWARDS  
OPERATING REVENUE ONLY  
YEAR ENDED JUNE 30, 2024**

Description	7/1/2023 - 9/30/2023	10/1/2023 - 6/30/2024	Total
Michigan Department of Transportation			
Local Bus Operating (Act 51)	\$ (74,387)	\$ 237,286	\$ 162,899
Federal Transit Administration			
Section 5311	-	92,734	92,734
Section 5311 (CARES)	9,085	4,653	13,738
RTAP	-	2,597	2,597
	<u>\$ (65,302)</u>	<u>\$ 337,270</u>	<u>\$ 271,968</u>

**DIAL-A-RIDE FUND  
SCHEDULE 2B - SCHEDULE OF FEDERAL AND STATE AWARDS  
OPERATING REVENUE ONLY  
YEAR ENDED SEPTEMBER 30, 2023**

Description	10/1/2022 - 6/30/2023	7/1/2023 - 9/30/2023	Total
Michigan Department of Transportation			
Local Bus Operating (Act 51)	\$ 195,382	\$ (74,387)	\$ 120,995
Federal Transit Administration			
Section 5311 (CARES)	116,861	9,085	125,946
	<u>\$ 312,243</u>	<u>\$ (65,302)</u>	<u>\$ 246,941</u>



**CITY OF MARSHALL  
DIAL-A-RIDE FUND  
SCHEDULE 3 - OPERATING AND CONTRACT EXPENSES  
YEAR ENDED JUNE 30, 2024**

	<u>Nonurban</u>
EXPENSES	
Labor	\$ 145,895
Fringe benefits	78,361
Services	87,343
Materials and supplies	45,775
Utilities	1,445
Insurance	2,157
Miscellaneous	6,631
Operating lease and rentals	12,886
Depreciation	<u>79,194</u>
TOTAL EXPENSES	<u><u>\$ 459,687</u></u>

**CITY OF MARSHALL  
DIAL-A-RIDE FUND  
SCHEDULE 3A - OPERATING EXPENSES BY PROGRAM  
YEAR ENDED JUNE 30, 2024**

	7/1/2023 - 9/30/2023	10/1/2023 - 6/30/2024	Total
EXPENSES			
Labor	\$ (63,991)	\$ 209,886	\$ 145,895
Fringe benefits	110,822	(32,461)	78,361
Services	42,730	44,613	87,343
Materials and supplies	6,662	39,113	45,775
Utilities	(23,767)	25,212	1,445
Insurance	2,157	-	2,157
Taxes and fees	1,410	(1,410)	-
Miscellaneous	400	6,231	6,631
Operating lease and rentals	31,688	(18,802)	12,886
Depreciation	16,184	63,010	79,194
	<u>\$ 124,295</u>	<u>\$ 335,392</u>	<u>\$ 459,687</u>
Total expenses	<u>\$ 124,295</u>	<u>\$ 335,392</u>	<u>\$ 459,687</u>

**DIAL-A-RIDE FUND  
SCHEDULE 3B - OPERATING EXPENSES BY PROGRAM  
YEAR ENDED SEPTEMBER 30, 2023**

	10/1/2022 - 6/30/2023	7/1/2023 - 9/30/2023	Total
EXPENSES			
Labor	\$ 240,395	\$ (63,991)	\$ 176,404
Fringe benefits	(28,421)	110,822	82,401
Services	(24,754)	42,730	17,976
Materials and supplies	39,609	6,662	46,271
Utilities	29,008	(23,767)	5,241
Insurance	-	2,157	2,157
Taxes and fees	(1,068)	1,410	342
Miscellaneous	300	400	700
Operating lease and rentals	(12,027)	31,688	19,661
Depreciation	25,372	16,184	41,556
	<u>\$ 268,414</u>	<u>\$ 124,295</u>	<u>\$ 392,709</u>
Total expenses	<u>\$ 268,414</u>	<u>\$ 124,295</u>	<u>\$ 392,709</u>

**CITY OF MARSHALL  
DIAL-A-RIDE FUND  
NONURBAN REGULAR SERVICE REVENUE REPORT - SCHEDULE 4R  
YEAR ENDED SEPTEMBER 30, 2023**

<u>Code</u>		<u>Description</u>	<u>Amount</u>
401		Farebox revenue	
	40100	Regular service	\$ 29,965
406		Auxiliary transportation revenue	
	40615	Advertising	3,600
408		Local revenue	
	40800	Tax levied directly for/by transit agency	219,893
409		Local revenue	
	40910	Local operating assistance	5,000
411		State formula and contracts	
	41101	State operating assistance	120,995
413		Federal contracts	
	41301	Federal section 5311	112,208
	41361	CARES Act	13,738
414		Other revenue	
	41400	Interest income	24,151
TOTAL NONURBAN SERVICE REVENUE			<u><u>\$ 529,550</u></u>

**CITY OF MARSHALL  
DIAL-A-RIDE FUND  
NONURBAN REGULAR SERVICE EXPENSE REPORT - SCHEDULE 4E  
YEAR ENDED SEPTEMBER 30, 2023**

Code	Description	Amount
501	Labor	
50101	Operators' salaries and wages	\$ 124,051
50102	Other salaries and wages	15,812
50103	Dispatchers' salaries and wages	36,541
502	Fringe benefits	
50200	Payroll taxes and fringe benefits	20,364
50220	DB Pensions	41,477
50230	DB other post-employment benefits	20,560
503	Services	
50302	Advertising	329
50305	Audit	1,050
50399	Professional services	16,597
504	Materials and supplies	
50401	Fuel and lubricants	35,378
50402	Tires and tubes	789
50499	Other materials and supplies	10,104
505	Utilities	
50500	Utilities	5,241
506	Insurance	
50603	Liability insurance	2,157
507	Taxes and fees	
50700	Taxes and fees	342
509	Miscellaneous expenses	
50903	Association dues and subscriptions	700
512	Operating leases and rentals	
51200	Operating leases and rentals	19,661
513	Depreciation	
51300	Depreciation	41,556
550	Ineligible expenses	
55007	Ineligible depreciation	41,556
55009	Ineligible dues	95
580	Ineligible expenses	
58020	Ineligible pension	1,209
	Total expenses	392,709
	Total ineligible expenses	42,860
	Total eligible expenses	\$ 349,849

**CITY OF MARSHALL  
DIAL-A-RIDE FUND  
NONURBAN REGULAR SERVICE NONFINANCIAL REPORT - SCHEDULE 4N (UNAUDITED)  
YEAR ENDED SEPTEMBER 30, 2023**

	<u>Miles</u>	<u>Hours</u>
Demand Response	<u>68,263</u>	<u>6,268</u>

**CITY OF MARSHALL  
DIAL-A-RIDE FUND  
OPERATING ASSISTANCE CALCULATION  
YEAR ENDED SEPTEMBER 30, 2023**

	<u>Total</u>
Total expenses	<u>\$ 392,709</u>
Less ineligible expenses	
Depreciation	(41,556)
Percent of association dues	(95)
Ineligible DB pensions	<u>(1,209)</u>
Total ineligible expenses per R&E Manual	<u>(42,860)</u>
TOTAL STATE ELIGIBLE EXPENSES	<u><u>\$ 349,849</u></u>
Eligible expense for state reimbursement	\$ 349,849
x Reimbursement percentage	<u>34.5849%</u>
State operating assistance	<u><u>\$ 120,995</u></u>
Eligible expense for federal reimbursement	
x Reimbursement percentage	<u>36.0000%</u>
Federal Section 5311 operating assistance	<u><u>\$ 125,946</u></u>